A BILL FOR AN ACT

RELATING TO TAX ENFORCEMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 235-108, Hawaii Revised Statutes, is
- 2 amended to read as follows:
- 3 "\$235-108 Audit of return; procedure; additional taxes.
- 4 (a) Audit. The director of taxation or a responsible person
- 5 designated by the director to act in the premises for the
- 6 purpose of verification or audit of a return made by the
- 7 taxpayer or employer, or for the purpose of making a return
- 8 where none has been made, is authorized and empowered to examine
- 9 all account books, bank books, bank statements, records,
- 10 vouchers, copies of federal tax returns, and any and all other
- 11 documents and [evidences having any relevancy] evidence relevant
- 12 to the determination of the income or wages as required to be
- 13 returned under this chapter, and the director may employ the
- 14 director's powers under section 231-7 for such purposes.
- 15 (b) Any person liable for any tax imposed under this
- 16 chapter or for the collection or deduction thereof at the source
- 17 shall produce all account books, bank books, bank statements,



1 records, vouchers, copies of federal tax returns, and any and 2 all other documents and evidence relevant to the determination 3 of the income or wages as required to be returned under this 4 chapter within thirty business days after a written demand is 5 mailed to that person by the department, or as soon thereafter 6 as the director may deem reasonable under the circumstances. 7 Any person who fails to produce documents or evidence as 8 provided in this subsection shall be prohibited from introducing 9 the documents or matters in evidence, or otherwise relying upon 10 or utilizing said documents or matters, in any tax appeal or 11 action under section 40-35 arising from the audit in which the 12 documents or matters were demanded, unless it is shown that the 13 failure is due to reasonable cause and not neglect or refusal. 14 [+b+] (c) Additional taxes. If the department of taxation 15 discovers from the examination of the return or otherwise that 16 income, or the liability of an employer in respect of wages, or 17 any portion thereof, has not been assessed, it may assess the 18 same and give notice to the taxpayer or employer of the 19 assessment, and the taxpayer or employer shall thereupon have an 20 opportunity within thirty days to confer with the department as 21 to the proposed assessment. After the expiration of thirty days

- 1 from such notification the department shall assess the income of
- 2 the taxpayer, or the liability of the employer in respect of
- 3 wages, or any portion thereof which it believes has not
- 4 heretofore been assessed, and shall give notice to the taxpayer
- 5 or employer of the amount of the tax and interest and penalties
- 6 if any, and the amount thereof shall be paid within twenty days
- 7 after the date the notice was mailed, properly addressed to the
- 8 taxpayer or employer at the taxpayer's or employer's last known
- 9 address or place of business."
- 10 SECTION 2. Section 236E-18.5, Hawaii Revised Statutes, is
- 11 amended to read as follows:
- "[{] \$236E-18.5[}] Audit of return; procedure upon failure
- 13 to file return; additional taxes; limitation period. (a) The
- 14 director of taxation, or the director's designee, is authorized
- 15 and empowered to examine all account books, bank books, bank
- 16 statements, records, vouchers, copies of federal tax returns,
- 17 and any and all other documents and evidence [having-any
- 18 relevance] relevant to the determination of any amount relevant
- 19 to the Hawaii transfer tax, as required to be returned under
- 20 this chapter, and the director may employ the director's powers
- 21 under section 231-7 for these purposes.

1 (b) Any person liable for any tax imposed under this 2 chapter shall produce all account books, bank books, bank 3 statements, records, vouchers, copies of federal tax returns, 4 and any and all other documents and evidence relevant to the 5 determination of the income as required to be returned under 6 this chapter within thirty business days after a written demand 7 is mailed to that person by the department, or as soon 8 thereafter as the director may deem reasonable under the 9 circumstances. Any person who fails to produce documents or 10 evidence as provided in this subsection shall be prohibited from 11 introducing the documents or matters in evidence, or otherwise 12 relying upon or utilizing said documents or matters, in any tax 13 appeal or action under section 40-35 arising from the audit in 14 which the documents or matters were demanded, unless it is shown 15 that the failure is due to reasonable cause and not neglect or 16 refusal. 17 [(b)] (c) If the department discovers from the examination 18 of the return or otherwise that any amount has not been assessed 19 or otherwise properly included in determining any amount 20 relevant to the Hawaii transfer tax, it may assess those 21 amounts.

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         [<del>(c)</del>] (d) If the person required to file the return
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    required under this chapter fails to file the return or declines
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    to authenticate a return, the department shall make a return for
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    the person based upon the best information obtainable and shall
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    levy and assess against the person the tax as shown on the
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    return.
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         [<del>(d)</del>] (e) For the purposes of this section, the department
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    shall give notice of the assessment to the person required to
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    file the return required under this chapter. The person put on
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    notice shall have thirty days to confer with the department as
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    to the proposed assessment. After the expiration of thirty days
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    from the notification, the department shall finalize the
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    assessment and give notice to the person of the tax and interest
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    and penalties, if any. The amount shall be paid within twenty
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    days after the date the notice, properly addressed to the person
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    required to file the return required to be filed under this
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    chapter, is mailed to the person's last known address.
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         [++] (f) In the case of an audit commenced under this
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    section, the amount of Hawaii transfer tax imposed by this
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    chapter shall be assessed or levied within three years after the
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    return was filed, or within three years of the due date
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- 1 prescribed for the filing of that return, whichever is later.
- 2 In the case of a false or fraudulent return with intent to evade
- 3 tax, or of a failure to file a return, the tax may be assessed
- 4 or levied at any time; provided that the burden of proof with
- 5 respect to the issues of falsity or intent to evade tax shall be
- 6 upon the State. The limitation period shall be suspended if the
- 7 person required to file the return agrees to suspend the
- 8 period."
- 9 SECTION 3. Section 237-39, Hawaii Revised Statutes, is
- 10 amended to read as follows:
- 11 "\$237-39 Audits; procedure, penalties. (a) For the
- 12 purpose of verification or audit of a return made by the
- 13 taxpayer, or where there is reasonable ground to believe that
- 14 any return made is so deficient as not to form the basis of a
- 15 satisfactory assessment of the tax, or for the purpose of making
- 16 an assessment where no return has been made, the department of
- 17 taxation or the Multistate Tax Commission pursuant to chapter
- 18 255, or the authorized representative thereof, may examine all
- 19 account books, bank books, bank statements, records, vouchers,
- 20 taxpayer's copies of federal tax returns, and any and all other
- 21 documents and evidence [having any relevancy] relevant to the

- 1 determination of the gross income or gross proceeds of sales of
- 2 any taxpayer as required to be returned under this chapter and
- 3 may summon or require the attendance of the person by or for
- 4 whom the return, if any, has been made or whose tax is being
- 5 assessed, and any employee of the person, and may summon or
- 6 require the attendance of any person having knowledge in the
- 7 premises, naming the time and place in the summons, and may
- 8 require the production of any books, statements, or other
- 9 evidence open to examination, and may take testimony in
- 10 reference to any matter relevant to the gross income or gross
- 11 proceeds of sales of the taxpayer for the period under
- 12 consideration, with power to require that the person so called
- 13 and appearing shall be interrogated under oath and to administer
- 14 the oath.
- (b) Any person liable for any tax imposed under this
- 16 chapter or for the collection or deduction thereof at the source
- 17 shall produce all account books, bank books, bank statements,
- 18 records, vouchers, taxpayer's copies of federal tax returns, and
- 19 any and all other documents and evidence relevant to the
- 20 determination of the gross income or gross proceeds of sales as
- 21 required to be returned under this chapter within thirty

- 1 business days after a written demand is mailed to that person by
- 2 the department, or as soon thereafter as the director may deem
- 3 reasonable under the circumstances. Any person who fails to
- 4 produce documents or evidence as provided in this subsection
- 5 shall be prohibited from introducing the documents or matters in
- 6 evidence, or otherwise relying upon or utilizing said documents
- 7 or matters, in any tax appeal or action under section 40-35
- 8 arising from the audit in which the documents or matters were
- 9 demanded, unless it is shown that the failure is due to
- 10 reasonable cause and not neglect or refusal.
- 11 [\(\frac{\((b)\)}{\((b)\)}\)] (c) If the department determines that any gross
- 12 income or gross proceeds of sales liable to the tax have not
- 13 been assessed, the department may assess the same as provided in
- 14 sections 237-36 and 237-38.
- 15 [(c)] (d) Any individual knowingly giving false testimony
- 16 under oath at any hearing before the department shall be quilty
- 17 of perjury and shall be punished as provided by law.
- 18 [(d)] (e) Any person refusing or neglecting to obey any
- 19 summons issued by the department, and any individual appearing
- 20 and refusing to testify under oath, shall be fined \$50 for the
- 21 first offense and \$100 for each succeeding offense."

1 SECTION 4. Statutory material to be repealed is bracketed 2 and stricken. New statutory material is underscored. 3 SECTION 5. This Act shall take effect upon its approval; 4 provided that: 5 (1) Sections 1 and 3 shall apply to taxable years 6 beginning after December 31, 2023; and 7 (2) Section 2 shall apply to decedents dying and taxable 8 transfers occurring after December 31, 2023.

Report Title:

Tax Enforcement; Audits; Time to Respond; Failure to Respond; Appeals

Description:

Provides deadlines for taxpayers under audit to comply with demands to produce documents and evidence. Authorizes the tax appeal court to preclude documents or information not produced pursuant to a demand from being introduced in evidence in a tax appeal or action under section 40-35, Hawaii Revised Statutes, unless the failure was due to reasonable cause. (SD1)

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