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# A BILL FOR AN ACT

RELATING TO HOMELESSNESS.

**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1           SECTION 1. The legislature finds that the State of Hawaii  
2 is ranked fourth in the nation for highest rates of homelessness  
3 according to 2022 Homeless Counts by State. The 2023 Oahu Point  
4 in Time Count reported that among homeless persons: thirty-six  
5 per cent were chronically homeless; thirty-one per cent suffer  
6 from substance abuse problems; thirty-nine per cent reported a  
7 mental illness; sixty-two per cent reported one or more  
8 disabling conditions; and twenty-eight per cent reported a  
9 physical, developmental, or other disability.

10           The legislature further finds that homeless individuals  
11 suffering from behavioral health conditions are often high users  
12 of the hospital emergency departments, which costs the State's  
13 health system millions of dollars each year for emergency  
14 ambulance transportation and emergency mental health  
15 evaluations. Providing appropriate care for these individuals  
16 requires clinical expertise to evaluate their physical and  
17 mental impairments and to assist in overcoming barriers to



1 access proper medical treatment and resources to meet the basic  
2 needs like food, hygiene, safety, and transportation.

3 "Triage" is recognized as an evidence-based practice to end  
4 the cycle of homelessness and provides assessment of a person's  
5 disorders, need for medication-assisted detoxification, and  
6 timely psychiatric treatment. The lack of a triage service has  
7 been a major gap in the State's system of behavioral health care  
8 for homeless persons and others with mental illness or substance  
9 abuse issues. When a person is ready and seeking treatment,  
10 they should be able to access it immediately. This is  
11 particularly true for those who suffer from substance use  
12 disorders for whom the window of contemplation about the  
13 benefits of treatment is often brief and fleeting. The safety  
14 and constant supervision available in a triage center is a stark  
15 contrast to the chaos and vulnerability individuals experience  
16 on the street. Trauma informed services in the community  
17 fosters active client participation and support, which are  
18 critical to effective engagement in treatment and in patient  
19 retention.

20 The legislature also finds that the 'Imi Ola Piha Homeless  
21 Triage Center (HTC), piloted by the Institute for Human Services



1 and operating since June 5, 2023, has been successful in moving  
2 homeless from the street to permanent housing. Within six  
3 months of operation, through collaborating with police, outreach  
4 specialists, and other community providers, the eight-bed  
5 service site has triaged over one hundred fifty referrals. Of  
6 the eighty-three clients in intake, the HTC has detoxed sixty-  
7 three clients and stabilized the mental illness of thirty-five  
8 clients. The HTC has also transitioned those detoxed and  
9 stabilized into housing or shelter, enabling continued treatment  
10 in the community.

11 The successful pilot program can do more to reduce the cost  
12 of restoring homeless persons to normalcy and independence.  
13 According to Oahu's 2023 Point in Time Count, there are 1,602  
14 homeless persons reporting substance abuse or mental health  
15 issues. The average cost of detoxification per year is \$1,536  
16 for outpatients and \$58,810 for residential patients, while the  
17 cost for emergency transport and treatment total \$3,633 per  
18 year. Saving 1,602 patients from outpatient rehab visits or  
19 diverting them from emergency medical treatment could save the  
20 State upwards of \$2,460,672 and \$5,820,066, respectively.

21 Accordingly, the purpose of this Act is to:



- 1       (1) Establish within the statewide office of homelessness
- 2             and housing solutions in the department of human
- 3             services a working group to develop a triage center
- 4             program that focuses on serving homeless individuals
- 5             with substance abuse issues or mental illness; and
- 6       (2) Appropriate funds to the department of human services.

7       SECTION 2. (a) There is established within the statewide

8 office of homelessness and housing solutions a working group to

9 develop a triage center program that focuses on serving homeless

10 individuals with substance abuse issues or mental illness.

- 11       (b) The triage center program shall provide:
- 12             (1) Access to emergency food, shelter, housing navigation,
- 13             and supportive services, twenty-four-hours per day,
- 14             seven days per week;
- 15             (2) Case management services;
- 16             (3) Medical assessments;
- 17             (4) Substance abuse treatment and detoxification services;
- 18             (5) Behavioral health services; and
- 19             (6) Trauma-informed, cultural-based life skills groups for
- 20             shelter guests to maximize engagement and retention.
- 21       (c) The working group shall consist of the following

1 members:

2 (1) The governor's senior advisor for mental health and  
3 the justice system, who shall serve as co-chair of the  
4 working group;

5 (2) The governor's coordinator on homelessness, who shall  
6 serve as co-chair of the working group;

7 (3) One representative of the judiciary;

8 (4) One representative from the department of health;

9 (5) One representative from the department of human  
10 services;

11 (6) Two members who shall be appointed by the president of  
12 the senate;

13 (7) Two members who shall be appointed by the speaker of  
14 the house of representatives;

15 (8) A representative of Partners in Care, Oahu's Continuum  
16 of Care, to be invited by the co-chairs of the working  
17 group; and

18 (9) A representative of Bridging the Gap, Continuum of  
19 Care of Hawaii Island, Maui, and Kauai, to be invited  
20 by the co-chairs of the working group.



1 (d) The working group shall report its findings and  
2 recommendations, including any proposed legislation, to the  
3 legislature no later than twenty days prior to the convening of  
4 the regular session of 2025.

5 (e) The members of the working group shall serve without  
6 compensation but shall be reimbursed for expenses, including  
7 travel expenses, necessary for the performance of their duties.

8 (f) No member of the working group shall be subject to  
9 chapter 84, Hawaii Revised Statutes, solely because of the  
10 member's participation in the working group.

11 SECTION 3. In accordance with section 9 of article VII of  
12 the Hawaii State Constitution and sections 37-91 and 37-93,  
13 Hawaii Revised Statutes, the legislature has determined that the  
14 appropriations contained in Act 164, Regular Session of 2023,  
15 and this Act will cause the state general fund expenditure  
16 ceiling for fiscal year 2024-2025 to be exceeded by  
17 \$            or            per cent. This current declaration takes  
18 into account general fund appropriations authorized for fiscal  
19 year 2024-2025 in Act 164, Regular Session of 2023, and this Act  
20 only. The reasons for exceeding the general fund expenditure  
21 ceiling are that:



1 (1) The appropriation made in this Act is necessary to  
2 serve the public interest; and

3 (2) The appropriation made in this Act meets the needs  
4 addressed by this Act.

5 SECTION 4. There is appropriated out of the general  
6 revenues of the State of Hawaii the sum of \$ or so  
7 much thereof as may be necessary for fiscal year 2024-2025 to  
8 implement the triage center program working group established  
9 pursuant to section 2 of this Act.

10 The sum appropriated shall be expended by the department of  
11 human services for the purposes of this Act.

12 SECTION 5. This Act shall take effect on July 1, 2024.



**Report Title:**

DHS; Statewide Office of Homelessness and Housing Solutions;  
Homeless Triage Center Program; Working Group; Expenditure  
Ceiling; Appropriation

**Description:**

Establishes a Homeless Triage Center Program Working Group within the Statewide Office of Homelessness and Housing Solutions in the Department of Human Services. Declares that the general fund expenditure ceiling is exceeded. Makes an appropriation. (SD1)

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