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# A BILL FOR AN ACT

RELATING TO TRANSPORTATION.

**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1           SECTION 1. The legislature finds that the United States  
2 Department of Transportation intends to modernize its planning  
3 and projects throughout the country by achieving two primary  
4 goals: equity for all communities and addressing climate  
5 change. The State of Hawaii has adopted similar goals including  
6 reaching one hundred per cent clean energy and a carbon negative  
7 economy by 2045.

8           The legislature further finds that, in addition to  
9 modernizing transportation by meeting these new state and  
10 national goals in Hawaii's transportation planning and projects,  
11 the way people use transportation in Hawaii has already begun to  
12 rapidly change. For example, the number of Hawaii's licensed  
13 drivers between the ages of fifteen and nineteen has plummeted  
14 nearly forty per cent in the last twenty-five years. In  
15 addition to the generational shift away from cars, today many  
16 drivers are switching from traditional gas cars to modern



1 electric vehicles, with sales increasing exponentially between  
2 twenty and thirty per cent each year.

3       These changes are due, in part, to increased cost of living  
4 and transportation expenses. For instance, buying or leasing a  
5 car also includes other expenses such as auto insurance  
6 premiums, fuel costs, and vehicle maintenance, which make owning  
7 a car an expensive means of transportation. A recent report by  
8 AAA noted that, on average, these additional expenses cost each  
9 car owner \$8,849 per year. However, utilizing public  
10 transportation, biking, walking, and living close to work  
11 instead of owning or leasing a car can significantly reduce the  
12 cost of transportation and measurably improve public health.  
13 Yet, in those communities in which there is no infrastructure  
14 available to travel except by car, residents are forced to pay  
15 higher cost of living expenses and enjoy fewer options to  
16 improve their qualities of life.

17       In Hawaii and around the country, inequitable investments  
18 into infrastructure have exacerbated costs and health  
19 disparities among different communities. Low-income areas  
20 typically have less access to bike lanes, sidewalks, and safe  
21 forms of cheaper transportation. This leaves low-income



1 households in auto-centric communities more likely to fall into  
2 poverty, which is exacerbated in rural areas having no access to  
3 public transit and longer distances between destinations. One  
4 direct outcome of this problem is that drivers are more likely  
5 to strike and kill pedestrians in low-income neighborhoods than  
6 in high-income neighborhoods due to a lack of safe  
7 infrastructure.

8       The legislature further finds that while Hawaii's progress  
9 to one hundred per cent clean energy by 2045 has reduced  
10 emissions and the cost of electricity for local residents by  
11 decreasing a reliance on costly imported fossil fuels, vehicles  
12 now account for nearly two-thirds of Hawaii's greenhouse gas  
13 emissions and increasing costs to taxpayers. Today, clean  
14 electric vehicles are already less expensive to operate and  
15 maintain than traditional gasoline fueled cars, and are similar  
16 in price. Modernizing ground transportation to support the  
17 switch to electric vehicles will not only reduce long-term costs  
18 for local commuters, but will also help meet Hawaii's goals to  
19 eliminate fossil fuels in ground transportation and sequester  
20 more greenhouse gasses than the State emits by 2045.



1           Additionally, rethinking the way Hawaii builds ground  
2 transportation infrastructure will reduce the cost of living,  
3 improve the quality of life for local residents, and stimulate  
4 the economy. Greenways, sidewalks, and bike facilities have the  
5 largest return on investment, stimulating construction and  
6 increasing economic benefits by approximately seventeen dollars  
7 for every dollar spent. Streets with additional access to cheap  
8 forms of transportation, including bike lanes, have also been  
9 reliably shown to increase visitors and revenue at area  
10 businesses by as much as forty per cent.

11           The legislature further finds that over the last century,  
12 Hawaii's ground transportation was built as a car-centric  
13 system, with little attention to alternatives, which has raised  
14 the cost of living in the islands, impacted the quality of life,  
15 and resulted in some of the highest transportation-related  
16 fatality rates in the nation. Merely adding lanes to reduce  
17 traffic does not address Hawaii's most pressing traffic, safety,  
18 health, and other issues. In fact, it can often make them  
19 worse. Studies show that the traffic benefits of spending tens  
20 of millions of dollars adding lanes to accommodate more cars are  
21 often eliminated in just a few years by additional cars



1 incentivized to fill that space. Those funds could have had a  
2 more significant and longer-lasting benefit if they were  
3 expended to address other issues, such as expanding options for  
4 people to commute by public transportation, biking, or walking,  
5 especially for those in low-income communities.

6 Accordingly, the purpose of this Act is to modernize  
7 Hawaii's ground transportation infrastructure by providing  
8 additional metrics, considerations, and assistance to the  
9 department of transportation in order to move Hawaii forward  
10 into the twenty-first century by:

- 11 (1) Reducing transportation costs to local residents;
- 12 (2) Minimizing injuries and fatalities;
- 13 (3) Improving public health and quality of life; and
- 14 (4) Addressing greenhouse gas emissions.

15 SECTION 2. Chapter 264, Hawaii Revised Statutes, is  
16 amended by adding a new part to be appropriately designated and  
17 to read as follows:

18 "PART . GROUND TRANSPORTATION INFRASTRUCTURE

19 §264- Definitions. As used in this part, "department"  
20 means the department of transportation.



1           **§264-           Ground transportation facilities.** (a) The  
2 department shall develop and implement a plan for the  
3 establishment of the following:

4           (1) A contiguous network of motor vehicle highways  
5           connecting communities throughout each island, in  
6           which intersections with other modes of transportation  
7           shall be minimized and a priority and preference for  
8           access shall be given to public mass transportation;

9           (2) A contiguous network of bicycle and electric bicycle  
10           highways or pathways connecting communities throughout  
11           each island, in which intersections with other modes  
12           of transportation shall be minimized; provided that  
13           the bicycle and electric bicycle highways and pathways  
14           shall be separated and protected from vehicular  
15           traffic by physical or natural barriers or by  
16           meaningful distance or elevation; and

17           (3) A contiguous network of pedestrian highways or  
18           pathways connecting communities throughout each  
19           island, in which intersections with other modes of  
20           transportation shall be minimized; provided that the  
21           pedestrian highways and pathways shall be separated



1 and protected from vehicular and bicycle traffic by  
2 physical or natural barriers, or by meaningful  
3 distance or elevation.

4 (b) Within each community or communities, the department  
5 shall coordinate with the applicable county to develop a  
6 comprehensive plan for the establishment of any portion of the  
7 following within the department or county's jurisdiction, as  
8 applicable:

9 (1) A contiguous network of bicycle and pedestrian  
10 pathways connecting all public schools and libraries  
11 in each school complex area to one another, and to its  
12 respective state and county transportation  
13 infrastructure, in which intersections with other  
14 modes of transportation shall be minimized; provided  
15 that the pathway network shall be separated and  
16 protected from vehicular traffic by physical or  
17 natural barriers, or by meaningful distance or  
18 elevation;

19 (2) A contiguous network of bicycle and pedestrian  
20 pathways connecting commercial business and shopping  
21 hubs to residential areas, and to its respective state



1 and county transportation infrastructure, in which  
2 intersections with other modes of transportation shall  
3 be minimized; provided that the pathway network shall  
4 be separated and protected from vehicular traffic by  
5 physical or natural barriers, or by meaningful  
6 distance or elevation; and

7 (3) Pedestrian exercise and active health pathways of  
8 meaningful length in which intersections with other  
9 modes of transportation shall be minimized; provided  
10 that these pathways shall be separated and protected  
11 from vehicular traffic by physical or natural  
12 barriers, or by meaningful distance or elevation, and  
13 easily accessible to residential and high density  
14 communities where appropriate.

15 **§264- Ground transportation; project goals; reporting.**

16 (a) When planning, designing, and implementing ground  
17 transportation infrastructure for each project pursuant to this  
18 part, the department shall endeavor to:

19 (1) Assess and maximize total throughput of people across  
20 all modes of transportation;





- 1           (2) Achieve any goals described in the complete streets
- 2           policy adopted pursuant to section 264-20.5;
- 3           (3) Reduce vehicle miles traveled;
- 4           (4) Decrease the percentage of single occupancy vehicles
- 5           in the State's mode share;
- 6           (5) Provide equity for all communities and users;
- 7           (6) Improve safety and achieve any goals described in the
- 8           vision zero policy adopted pursuant to section
- 9           286-7.5;
- 10          (7) Reduce user cost of transportation;
- 11          (8) Improve public health;
- 12          (9) Reduce carbon emissions and greenhouse gasses to meet
- 13          state renewable portfolio standards established in
- 14          section 269-92 and zero emissions clean economy by
- 15          2045 pursuant to section 225P-5;
- 16          (10) Reduce urban temperatures by incorporating tree canopy
- 17          and foliage over hardened surfaces; and
- 18          (11) Beautify public infrastructure.
- 19          (b) For each project planned by the department, the
- 20          department shall create a report detailing:
- 21          (1) How each goal in subsection (a) was implemented;



1 (2) How each goal meets the overall goals of  
2 transportation infrastructure as outlined in  
3 subsection (a); and

4 (3) Any necessary deviations from the goals outlined in  
5 subsection (a) and the reasons for those deviations.

6 (c) No later than twenty days prior to the convening of  
7 each regular session, the department shall submit to the  
8 legislature a stand-alone report of, or include in any of the  
9 department's relevant annual reports to the legislature, the  
10 following:

11 (1) A list of all projects initiated, underway, or  
12 completed during the preceding calendar year;

13 (2) The status of each project initiated or underway  
14 during the preceding calendar year;

15 (3) The report for each project as required by  
16 subsection (b); and

17 (4) A progress update outlining the department's success  
18 in meeting the goals described in subsection (a).

19 **§264- Highways, ground transportation, generally.** The  
20 department shall provide for a safe, accessible, equitable,  
21 fully multimodal, and sustainable system of ground connections



1 that ensures the accessibility of people and goods and improves  
2 economic vitality, public health, livability, and quality of  
3 life."

4 SECTION 3. This Act shall take effect on July 1, 2050.



**Report Title:**

DOT; Ground Transportation; Modernization; Infrastructure; Motor Vehicles; Bicycles; Pedestrians

**Description:**

Requires the department of transportation to create motor vehicle, bicycle, and pedestrian highway and pathway networks. Creates annual reporting requirements. Effective 7/1/2050.  
(SD2)

*The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.*

