June 7, 2019

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on June 7, 2019, the following bill was signed into law:

HB1417 HD1 SD1 CD1 RELATING TO HUMAN SERVICES.
ACT 082 (19)

Sincerely,

DAVID Y. IGE
Governor, State of Hawai‘i
A BILL FOR AN ACT

RELATING TO HUMAN SERVICES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAI'I:

SECTION 1. The department of human services has the
largest operating budget of any state department, approximately
$3,304,000,000, including seventy-nine per cent of all the
executive branch's federal funds. The department provides
benefits and services to one in four Hawaii residents, or nearly
360,000 individuals. The State's medicaid program provides
medical insurance coverage for nearly one-half of Hawaii's
children.

The department's programs and services include: protection
of vulnerable children and adults; vocational rehabilitation and
financial assistance to the disabled; the supplemental nutrition
assistance program; financial assistance; job training and
placement; housing and services for the homeless; medicaid
services for the State's medically needy population; and
prevention, treatment, and housing for the State's youthful
offenders.
To provide these benefits and services to Hawaii's vulnerable individuals and families, the department manages significant federal and state funds and processes vast amounts of information on a daily basis. Initiated by the Patient Protection and Affordable Care Act of 2010, the department continues to invest in the development of an enterprise eligibility system that will support the integration of services that will lead to improved individual and program outcomes through more efficient service delivery and data analytics.

As part of the department's continuous improvement efforts, in 2016, the department embarked on its ohana nui effort by adopting a multigenerational approach to transform the way services are provided to individuals and families to improve outcomes and well-being. By providing programs and services that maintain a high level of service integration, quality, and intensity across multiple generations, the department intends to reduce intergenerational poverty in the State, and the human and financial costs associated with poverty.

The human and financial costs associated with poverty are well documented. The 2009 paper "Childhood and Intergenerational Poverty: The Long Term Consequences of
Growing up Poor," by Robert L. Wagmiller, Jr., and Robert M. Adelman, found that "individuals who grow up in poor families are much more likely to be poor in early adulthood. Moreover, the chances of being poor in early adulthood increase sharply as the time spent living in poverty during childhood increases".

The department's programs must focus on reducing the time children, families, and individuals spend in poverty and supporting every person's ability to meet their human and economic potential.

Furthermore, other studies link adverse social and economic conditions in childhood to health problems in adulthood. The original 1998 Adverse Childhood Experiences study conducted by the Centers for Disease Control and Prevention and Kaiser Permanente surveyed nearly seventeen thousand adults in southern California. The primary conclusion of the Adverse Childhood Experiences study was the finding of a strong relationship between "exposure to abuse or household dysfunction during childhood and multiple risk factors for several leading causes of death in adults", such as heart disease, cancer, chronic lung disease, fractures, and liver disease. While adverse childhood experiences occur across all races and economic classes, there
is a higher prevalence of adverse childhood experiences for
those who also live in poverty.

A similar conclusion was again found in a 2014 Swedish
study that "showed social and economic disadvantages in
childhood were associated with an earlier onset and faster
progression of functional health problems from midlife into old
age". The Swedish study also concluded that "creating equal
opportunities for educational attainment may help reduce the
long-term effect of disadvantaged childhood conditions and
postpone functional health problems".

The legislature finds that transitioning the department's
service delivery to a multigenerational approach will refocus
the department's efforts to provide available resources and
support, reducing the time a child and family spends in poverty,
stabilizing the child's basic needs and environment to enhance
their ability to learn, improving all recipients' economic
security, and ultimately reducing intergenerational poverty in
Hawaii.

The purpose of this Act is to require the department of
human services to use an integrated and multigenerational
service delivery approach to reduce the incidence of
intergenerational poverty and dependence on public benefits, consistent with the nationally recognized best practices.

SECTION 2. Section 26-14, Hawaii Revised Statutes, is amended by amending subsection (b) to read as follows:

"(b) The department shall administer programs through an integrated and multigenerational approach designed to improve the social well-being, economic security, and productivity of the people of the State[.] and to reduce the incidence of intergenerational poverty and dependence upon public benefits. Without limit to the generality of the foregoing, the department shall concern itself with problems of human behavior, adjustment, and daily living through the administration of programs of family, child and adult welfare, economic assistance, health care assistance, rehabilitation toward self-care and support, public housing, and other related programs provided by law."

SECTION 3. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored.

SECTION 4. This Act shall take effect on July 1, 2019.
H.B. NO. 1417
H.D. 1
S.D. 1
C.D. 1

APPROVED this 1st day of JUN, 2019

[Signature]

GOVERNOR OF THE STATE OF HAWAII
THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAI'I

Date: April 30, 2019
Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirtieth Legislature of the State of Hawaii, Regular Session of 2019.

Scott K. Saiki
Speaker
House of Representatives

Brian L. Takeshita
Chief Clerk
House of Representatives
H.B. No. 1417, H.D. 1, S.D. 1, C.D. 1

THE SENATE OF THE STATE OF HAWAI‘I

Date: April 30, 2019
Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Thirtieth Legislature of the State of Hawai‘i, Regular Session of 2019.

President of the Senate

Clerk of the Senate