A BILL FOR AN ACT

RELATING TO TRANSIENT ACCOMMODATIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The legislature finds that, under certain
3	circumstances, allowing a private person to act as a tax
4	collection agent is likely to ease the burden of collecting
5	taxes. The legislature further finds that in the transient
6	accommodations industry there are entities that are well-placed
7	to act as tax collection agents and ease the burden of
8	collecting taxes.
9	The legislature further finds that requiring a hosting
10	platform to collect and remit taxes on behalf of any transient
11	accommodations operators or plan managers operating through the
12	hosting platform will increase compliance with the transient
13	accommodations and general excise taxes.
14	The legislature also finds that the penalties for doing
15	business under Chapter 237D, Hawaii Revised Statutes, should be
16	converted to monetary civil fines rather than criminal fines.

1	The p	ourpose of this Act is to:
2	(1)	Amend the definition of "transient accommodations" to
3		include other forms of transient accommodations and
4		other terms that the counties may have defined;
5	(2)	Make any person who fails to register prior to
6		engaging or continuing in the business of furnishing
7		transient accommodations, which includes posting any
8		advertisement for furnishing a transient
9		accommodation, subject to a citation process and
10		monetary fines, rather than a misdemeanor;
11	(3)	Make any person who enters into an agreement to
12		furnish transient accommodations without registering
13		subject to a citation process and monetary fines; and
14	(4)	Require a hosting platform that collects fees for
15		booking services to register as a tax collection agent
16		on behalf of its operators and plan managers for
17		purposes of general excise taxes and transient
18		accommodations taxes.
19	This	Act is not intended to preempt or otherwise limit the
20	authority	of counties to adopt, monitor, and enforce local land

use regulations, and this Act is not intended to transfer the

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- ${f 1}$ authority to monitor and enforce such regulations away from the
- 2 counties.
- 3 PART II
- 4 SECTION 2. Section 237D-1, Hawaii Revised Statutes, is
- 5 amended as follows:
- 6 1. By adding two new definitions to be appropriately
- 7 inserted and to read:
- 8 ""Booking service" means any reservation or payment service
- 9 provided by a person or entity that facilitates a transient
- 10 accommodation transaction between an operator and a prospective
- 11 transient or occupant, and for which the person or entity
- 12 collects or receives, directly, or indirectly through an agent
- 13 or intermediary, a fee in connection with the reservation or
- 14 payment services provided for the transient accommodation
- 15 transaction.
- 16 "Hosting platform" means a person or entity that
- 17 participates in the transient accommodations business by
- 18 providing, and collecting or receiving a fee for, booking
- 19 services through which an operator may offer a transient
- 20 accommodation. Hosting platforms usually, though not
- 21 necessarily, provide booking services through an online platform

- 1 that allows an operator to advertise the transient
- 2 accommodations through a website provided by the hosting
- 3 platform and the hosting platform conducts a transaction by
- 4 which potential renters arrange, use, or pay, whether the renter
- 5 pays rent directly to the operator or to the hosting platform."
- 6 2. By amending the definition of "transient
- 7 accommodations" to read:
- 8 ""Transient accommodations" means the furnishing of a room,
- 9 apartment, suite, single family dwelling, or the like to a
- 10 transient for less than one hundred eighty consecutive days for
- 11 each letting in a hotel, apartment hotel, motel, condominium or
- 12 unit as defined in chapter 514B, cooperative apartment, dwelling
- 13 unit, or rooming house that provides living quarters, sleeping,
- 14 or housekeeping accommodations, or other place in which lodgings
- 15 are regularly furnished to transients. "Transient
- 16 accommodations" includes "transient accommodations units",
- 17 "transient vacation rentals", "transient vacation units",
- 18 "transient vacation use", or any similar term that may be
- 19 defined by county ordinance to mean a room, apartment, house,
- 20 condominium, beach house, hotel room, suite, or similar living
- 21 accommodation rented to a transient person for less than one

- 1 hundred eighty consecutive days in exchange for payment in cash,
- 2 goods, or services."
- 3 PART III
- 4 SECTION 3. Section 237D-4, Hawaii Revised Statutes, is
- 5 amended to read as follows:
- 6 "§237D-4 Certificate of registration. (a) Each operator
- 7 or plan manager as a condition precedent to engaging or
- 8 continuing in the business of furnishing transient
- 9 accommodations or in business as a resort time share vacation
- 10 plan shall register with the director the name and address of
- 11 each place of business within the State subject to this chapter.
- 12 The operator or plan manager shall make a one-time payment as
- 13 follows:
- 14 (1) \$5 for each registration for transient accommodations
- consisting of one to five units;
- 16 (2) \$15 for each registration for transient accommodations
- 17 consisting of six or more units; and
- 18 (3) \$15 for each resort time share vacation plan within
- 19 the State;
- 20 upon receipt of which the director shall issue a certificate of
- 21 registration in such form as the director determines, attesting

- 1 that the registration has been made. The registration shall not
- 2 be transferable and shall be valid only for the operator or plan
- 3 manager in whose name it is issued and for the transaction of
- 4 business at the place designated therein. Acquisition of
- 5 additional transient accommodation units after payment of the
- 6 one-time fee shall not result in additional fees.
- 7 (b) The registration, or in lieu thereof a notice stating
- 8 where the registration may be inspected and examined, shall at
- 9 all times be conspicuously displayed at the place for which it
- 10 is issued. The name, phone number, and electronic mail address
- 11 of the local contact shall at all times be conspicuously
- 12 displayed in the same place as the registration or the same
- 13 place as the notice stating where the registration may be
- 14 inspected and examined. Failure to meet the requirements of
- 15 this subsection shall be unlawful. The department may issue
- 16 citations to any person who fails to conspicuously display the
- 17 registration or notice, or the local contact's name, phone
- 18 number, or electronic mail address as required by this
- 19 subsection. A citation issued pursuant to this subsection for
- 20 each transient accommodation or resort time share vacation

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2	include a	monetary fine of not less than:
3	(1)	\$500 per day, for a first violation for which a
4		citation is issued;
5	(2)	\$1,000 per day, for a second violation for which a
6		citation is issued; and
7	(3)	\$5,000 per day, for a third and any subsequent
8		violation for which a citation is issued.
9	(c)	Any advertisement, including an online advertisement,
10	for any t	ransient accommodation or resort time share vacation
11	interest,	plan, or unit shall conspicuously provide:
12	(1)	The registration identification number or an

interest, plan, or unit in violation of this subsection shall

16 (2) The local contact's name, phone number, and electronic
17 mail address, provided that this paragraph shall be
18 considered satisfied if this information is provided
19 to the transient or occupant prior to the furnishing
20 of the transient accommodation or resort time share

to this section; and

electronic link to the registration identification

number of the operator or plan manager issued pursuant

vacation unit.

- 1 (d) Failure to meet the requirements of subsection (c)
- 2 shall be unlawful. The department may issue citations to any
- 3 person, including operators, plan managers, and transient
- 4 accommodations brokers, who violates subsection (c). A citation
- 5 issued pursuant to this subsection for each transient
- 6 [accommodation] accommodations or resort time share vacation
- 7 interest, plan, or unit in violation of subsection (c) shall
- 8 include a monetary fine of not less than:
- 9 (1) \$500 per day, for a first violation for which a
- 10 citation is issued;
- 11 (2) \$1,000 per day, for a second violation for which a
- 12 citation is issued; and
- 13 (3) \$5,000 per day, for a third and any subsequent
- 14 violation for which a citation is issued.
- 15 (e) The registration provided for by this section shall be
- 16 effective until canceled in writing. Any application for the
- 17 reissuance of a previously canceled registration identification
- 18 number shall be regarded as a new registration application and
- 19 shall be subject to the payment of the one-time registration
- 20 fee. The director may revoke or cancel any license issued under
- 21 this chapter for cause as provided by rule under chapter 91.

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If the license fee is paid, the department shall not 2 refuse to issue a registration or revoke or cancel a 3 registration for the exercise of a privilege protected by the 4 First Amendment of the Constitution of the United States, or for 5 the carrying on of interstate or foreign commerce, or for any 6 privilege the exercise of which, under the Constitution and laws 7 of the United States, cannot be restrained on account of 8 nonpayment of taxes, nor shall section 237D-14 be invoked to 9 restrain the exercise of such a privilege, or the carrying on of 10 such commerce. 11 [(g) Any person who may lawfully be required by the State, 12 and who is required by this chapter, to register as a condition 13 precedent to engaging or continuing in the business of 14 furnishing transient accommodations or as a plan manager subject 15 to taxation under this chapter, who engages or continues in the 16 business without registering in conformity with this chapter, shall be guilty of a misdemeanor. Any director, president, 17 18 secretary, or treasurer of a corporation who permits, aids, or 19 abets such corporation to engage or continue in business without 20 registering in conformity with this chapter, shall likewise be 21 quilty of a misdemeanor. The penalty for the misdemeanors shall

- 1 be the same as that prescribed by section 231-35 for
- 2 individuals, corporations, or officers of corporations, as the
- 3 case may be, for violation of that section.
- 4 (h) (g) Any monetary fine assessed under this section
- 5 shall be due and payable thirty days after issuance of the
- 6 citation, subject to appeal rights provided under this
- 7 subsection. Citations may be appealed to the director of
- 8 taxation or the director's designee.
- 9 (h) Any person who is required by this section to register
- 10 as a condition precedent to engaging or continuing in the
- 11 business of furnishing transient accommodations or as a plan
- 12 manager subject to taxation under this chapter, who engages or
- 13 continues in the business without registering in conformity with
- 14 this section, shall be subject to the citation process and
- 15 monetary fines under subsection (d).
- (i) For purposes of this section, "engaging or continuing
- 17 in the business of furnishing transient accommodations" includes
- 18 posting any advertisement for the furnishing of a transient
- 19 accommodation."
- 20 SECTION 4. Section 237D-4.5, Hawaii Revised Statutes, is
- 21 amended to read as follows:

1 "§237D-4.5 Certificate of registration for transient 2 accommodations broker, travel agency, and tour packager. (a) 3 Each transient accommodations broker, travel agency, or tour 4 packager, as a condition precedent to entering into an 5 arrangement to furnish transient accommodations at 6 noncommissioned negotiated contract rates, shall register with 7 the director. The transient accommodations broker, travel 8 agency, or tour packager shall make a one-time payment of \$15 9 for each registration, upon receipt of which the director shall 10 issue a certificate of registration in a form as the director 11 determines, attesting that the registration has been made. 12 registration shall not be transferable and shall be valid only 13 for the transient accommodations broker, travel agency, or tour packager in whose name it is issued. 14 15 The registration shall be effective until canceled in 16 writing. Any application for the reissuance of a previously 17 canceled registration identification number shall be regarded as 18 a new application for registration and shall be subject to the 19 payment of the one-time registration fee. The director may 20 revoke or cancel any registration issued under this section for 21 cause as provided by rule under chapter 91.

1	(b) Any person who enters into an agreement to furnish
2	transient accommodations without registering in conformity with
3	this section shall be subject to the citation process and
4	monetary fines under section 237D-4(d)."
5	PART IV
6	SECTION 5. Chapter 237, Hawaii Revised Statutes, is
7	amended by adding a new section to be appropriately designated
8	and to read as follows:
9	"§237- Hosting platform as tax collection agent;
10	operator and plan manager. (a) A hosting platform that
11	collects fees for booking services shall register as a tax
12	collection agent on behalf of all of its operators and plan
13	managers.
14	A tax collection agent shall be issued a separate license
15	under this chapter with respect to taxes due under this chapter
16	on behalf of its operators and plan managers in its capacity as
17	a tax collection agent and, if applicable, with respect to any
18	taxes payable under this chapter for its own business
19	activities.
20	(b) In addition to its own responsibilities under this
21	chapter, a tax collection agent shall report, collect, and pay

1 over the taxes due under this chapter on behalf of all of its 2 operators and plan managers to or for whom booking services are 3 provided; provided that the tax collection agent's obligation to 4 report, collect, and pay taxes on behalf of all of its operators 5 and plan managers shall apply solely to transient accommodations 6 in the State for which booking services were provided by the tax 7 collection agent. 8 (c) A tax collection agent shall be personally liable for the taxes imposed by this chapter that are due and collected on 9 10 behalf of operators and plan managers, if taxes are collected, 11 but not reported or paid, together with penalties and interest 12 as provided by law. If the tax collection agent is an entity, 13 the personal liability under this subsection shall apply to any 14 officer, member, manager, or other person who has control or 15 supervision over amounts collected to pay the taxes or who is 16 charged with the responsibility for the filing of returns or the 17 payment of taxes. 18 (d) The tax collection agent's operators and plan managers 19 shall be deemed licensed under this chapter; provided that the 20 licensure shall apply solely to the business activity conducted 21 directly through the tax collection agent from the date of

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- 1 registration. For purposes of any other business activity, the
- 2 operators and plan managers are subject to all requirements of
- 3 title 14 as if this section did not exist.
- 4 (e) All returns and other information provided by a tax
- 5 collection agent, shall be confidential, and disclosure thereof
- 6 shall be prohibited as provided in section 237-34. Nothing in
- 7 this subsection shall prevent public disclosure of information
- 8 about tax collection agents as provided in section 92F-12(a)(13)
- 9 or of aggregated information not identifiable to a specific tax
- 10 collection agent.
- 11 (f) A tax collection agent shall file periodic returns in
- 12 accordance with section 237-30 and annual returns in accordance
- 13 with section 237-33. Each annual return required under section
- 14 237-33 shall be accompanied by a cover sheet, in a form
- 15 prescribed by the department, that includes the following
- 16 information for each operator and plan manager on whose behalf
- 17 the tax collection agent is required to report, collect, and pay
- 18 over taxes due under this chapter:
- 19 (1) Name;
- **20** (2) Address;

(3) Social security or federal employer identification 1 2 number; and 3 (4) Income apportioned by county. 4 (g) Before collecting any fee for booking services, a tax 5 collection agent shall notify each of its operators or plan 6 managers that the reporting and remittance of Hawaii income tax 7 is the responsibility of each operator and plan manager. 8 (h) Nothing in this section shall be construed to preempt 9 or prohibit the authority of any county or political subdivision 10 of the State, to adopt, monitor, and enforce local land use 11 ordinances, rules, or regulations, nor to transfer the authority 12 to monitor and enforce these ordinances, rules, or regulations 13 away from the counties. 14 (i) For the purposes of this section: "Booking service" has the same meaning as in section 237D-15 16 1. "Director" means the director of taxation. 17 18 "Hosting platform" has the same meaning as in section 237D-19 1. 20 "Operator" has the same meaning as in section 237D-1. 21 "Plan manager" has the same meaning as in section 237D-1.

1 "Transient accommodations" has the same meaning as in 2 section 237D-1. (j) The director may adopt rules pursuant to chapter 91 3 4 necessary to effectuate the purposes of this section. 5 (k) The department may require any form or document required under this section to be filed electronically." 6 7 SECTION 6. Chapter 237D, Hawaii Revised Statutes, is amended by adding a new section to be appropriately designated 8 9 and to read as follows: 10 "§237D- Hosting platform as tax collection agent; 11 operator and plan manager. (a) A hosting platform that collects fees for booking services shall register as a tax 12 collection agent on behalf of all of its operators and plan 13 14 managers. 15 A tax collection agent shall be issued a separate **16** certificate of registration under this chapter with respect to **17** taxes due on behalf of its operators and plan managers in its capacity as a tax collection agent and, if applicable, with 18 19 respect to any taxes payable under this chapter for its own 20 business activities.

1	(b) In addition to its own responsibilities under this
2	chapter, a tax collection agent shall report, collect, and pay
3	over the taxes due under this chapter on behalf of all of its
4	operators and plan managers or for whom booking services are
5	provided; provided that the tax collection agent's obligation to
6	report, collect, and pay taxes on behalf of all of its operators
7	and plan managers shall apply solely to transient accommodations
8	in the State for which booking services were provided by the tax
9	collection agent.
10	(c) A tax collection agent shall be personally liable for
11	the taxes imposed by this chapter that are due and collected on
12	behalf of operators and plan managers, if taxes are collected,
13	but not reported or paid, together with penalties and interest
14	as provided by law. If the tax collection agent is an entity,
15	the personal liability under this subsection shall apply to any
16	officer, member, manager, or other person who has control or
17	supervision over amounts collected to pay the taxes or who is
18	charged with the responsibility for the filing of returns or the
19	payment of taxes.
20	(d) The tax collection agent's operators and plan managers
21	shall be deemed properly registered under this chapter; provided

- 1 that the registration shall apply solely to the business
- 2 activity conducted directly through the tax collection agent
- 3 from the date of registration. For purposes of any other
- 4 business activity, the operators and plan managers are subject
- 5 to all requirements of title 14 as if this section did not
- 6 exist.
- 7 (e) All returns and other information provided by a tax
- 8 collection agent, shall be confidential, and disclosure thereof
- 9 shall be prohibited as provided in section 237D-13. Nothing in
- 10 this subsection shall prevent public disclosure of information
- 11 about tax collection agents as provided in section 92F-12(a)(13)
- 12 or of aggregated information not identifiable to a specific tax
- 13 collection agent.
- (f) A tax collection agent shall file periodic returns in
- 15 accordance with section 237D-6 and annual returns in accordance
- 16 with section 237D-8.6. Each annual return required under
- 17 section 237D-8.6 shall be accompanied by a cover sheet, in a
- 18 form prescribed by the department, that includes the following
- 19 information for each operator and plan manager on whose behalf
- 20 the tax collection agent is required to report, collect, and pay
- 21 over taxes due under this chapter:

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- 2 SECTION 7. If any provision of this Act, or the
- 3 application thereof to any person or circumstance, is held
- 4 invalid, the invalidity does not affect other provisions or
- 5 applications of the Act that can be given effect without the
- 6 invalid provision or application, and to this end the provisions
- 7 of this Act are severable.
- 8 SECTION 8. Statutory material to be repealed is bracketed
- 9 and stricken. New statutory material is underscored.
- 10 SECTION 9. This Act shall take effect upon its approval.

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Report Title:

Transient Accommodations; Hosting Platform; Tax Collection Agents

Description:

Adds definitions to the TAT law. Amends the definition of "transient accommodations" to include additional forms of transient accommodations. Makes any person who fails to register with DOTAX subject to a citation process and monetary fines. Requires hosting platforms that collect fees for booking services to register as collection agents on behalf of its operators and plan manager for GET and TAT. (SB1292 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.