

JAN 22 2016

A BILL FOR AN ACT

RELATING TO THE HOSPITAL SUSTAINABILITY PROGRAM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that hospitals in the
2 State face major financial challenges in providing quality
3 health care for Hawaii residents. These challenges are largely
4 the result of inadequate payments from the medicaid program that
5 do not cover the actual costs of care. Medicaid is jointly
6 financed by the federal and state government but, by statutory
7 formula, the federal government only pays between fifty per cent
8 and seventy-four per cent of medicaid costs incurred by states
9 for care delivered to their medicaid beneficiaries. Federal
10 assistance percentages vary by state, with states that have
11 lower per capita incomes receiving higher federal matching
12 rates. Under federal rules, the state share must be public
13 funds that are not federal funds. The legislature finds that
14 federal funding to help sustain Hawaii's hospitals financially
15 may be accessed through a provider fee.

16 The legislature further finds that provider fees exist in
17 forty-six states and the District of Columbia as a means of



1 drawing down federal funds to sustain their medicaid programs
2 due to rising state budget deficits, increasing health care
3 costs, and expanding medicaid enrollment. Provider fees, which
4 are collected from specific categories of health care providers
5 that agree to the fee, may be imposed on nineteen different
6 classes of health care services, including inpatient and
7 outpatient hospital and nursing facility services.

8 The legislature additionally finds that, in Hawaii, a
9 provider fee on hospitals has resulted in an increase of
10 medicaid payments at a time when there are constraints on the
11 State's budget. The additional federal funds obtained via the
12 fee program authorized by the hospital sustainability program
13 has helped to reduce the amount of losses incurred by hospitals
14 and slow the erosion of access to care for medicaid recipients.
15 The purpose of this Act is to preserve access to health care for
16 medicaid recipients by extending the hospital sustainability fee
17 program.

18 SECTION 2. Act 217, Session Laws of Hawaii 2012, section
19 2, as amended by section 1 of Act 141, Session Laws of Hawaii
20 2013, as amended by section 1 of Act 123, Session Laws of Hawaii



1 2014, as amended by section 1 of Act 70, Session Laws of Hawaii
2 2015, is amended as follows:

3 1. By amending the definitions of "net patient service
4 revenue" and "private hospital" in § -3, Hawaii Revised
5 Statutes, to read:

6 "Net patient service revenue" means gross revenue from
7 inpatient and outpatient care provided to hospital patients
8 converted to net patient revenue utilizing data from Worksheets
9 G-2 and G-3 of each hospital's medicare cost report for fiscal
10 year [~~2012-2013.~~] 2013-2014. If the hospital is new or did not
11 file a fiscal year medicare cost report, the department shall
12 obtain the hospital's net patient service revenue from the most
13 recent period available.

14 "Private hospital" means those non-public hospitals named
15 in attachment A of the medicaid section 1115 demonstration
16 waiver that were in operation in calendar year [~~2014~~] 2015 and
17 are currently operating."

18 2. By amending subsection (c) of § -4, Hawaii Revised
19 Statutes, to read:

20 "(c) Moneys in the hospital sustainability program special
21 fund shall be used exclusively as follows:



S.B. NO. 2330

1 (1) ~~[To make direct supplemental uncompensated care and~~
2 ~~upper payment limit payments to private hospitals~~
3 ~~pursuant to the terms of the section 1115 waiver. At~~
4 ~~least eighty-eight per cent of the moneys in the~~
5 ~~special fund shall be used for this purpose, provided~~
6 ~~that in no instance shall a hospital receive~~
7 ~~supplemental payments that exceed its allowable~~
8 ~~uncompensated care costs;]~~ No less than eighty-eight
9 per cent of the revenue from the hospital
10 sustainability fee shall be used to:

11 (A) Match federal medicaid funds, with the combined
12 total to be used to enhance capitated rates to
13 medicaid managed care health plans for the sole
14 purpose of increasing medicaid payments to
15 private hospitals;

16 (B) Match federal medicaid funds for Hawaii's
17 medicaid disproportionate share hospital
18 allotment as authorized by current federal law
19 for private hospitals;



1 (C) Match federal medicaid funds for a private
2 uncompensated care hospital pool for uninsured
3 individuals;

4 (D) Match federal medicaid funds with the combined
5 total to be used to enhance capitated rates to
6 medicaid managed care health plans for the
7 purpose of increasing medicaid payments to
8 private hospitals through a quality incentive
9 pool;

10 (2) Twelve per cent of the moneys in the hospital
11 sustainability program special fund may be used by the
12 department for other departmental purposes; and

13 (3) Any money remaining in the special fund six months
14 after the repeal of this chapter, shall be distributed
15 to hospitals within thirty days in the same
16 proportions as received from the hospitals."

17 3. By amending subsections (c) and (d) of § -5, Hawaii
18 Revised Statutes, to read:

19 "(c) The hospital sustainability fee for inpatient care
20 services may differ from the fee for outpatient care services
21 but the fees shall not in the aggregate exceed three per cent of



1 net patient service revenue as derived from the hospital's
2 medicare cost report ending during state fiscal year [~~2012-~~
3 ~~2013-~~] 2013-2014. The inpatient hospital sustainability fee
4 shall [~~be 1.892~~] not exceed three per cent of net inpatient
5 hospital service revenue. The outpatient hospital
6 sustainability fee shall be three per cent of net outpatient
7 hospital service revenue. Each fee shall be the same percentage
8 for all affected hospitals, subject to subsection (d).

9 (d) The department shall exempt children's hospitals,
10 federal hospitals, public hospitals, [~~rehabilitation hospitals,~~]
11 and psychiatric hospitals, and any hospital that was not in
12 private operation during any part of calendar year [~~2014~~] 2015
13 from the hospital sustainability fees on inpatient services. In
14 addition, the department shall exempt [~~hospitals with net~~
15 ~~outpatient revenue of less than \$50,000,000 per year (based on~~
16 ~~fiscal year 2012-2013 reports) and] public hospitals[~~7~~] and any
17 hospital that was not in private operation during any part of
18 calendar year [~~2014~~] 2015 from the hospital sustainability fee
19 on outpatient care services."~~

20 SECTION 3. Act 217, Session Laws of Hawaii 2012, section
21 2, as amended by section 1 of Act 141, Session Laws of Hawaii



1 2013, is amended by amending § -6, Hawaii Revised Statutes, to
2 read as follows:

3 "§ -6 Hospital sustainability fee assessments. (a)
4 Hospitals shall pay the hospital sustainability fee to the
5 department in accordance with this chapter. The fee shall be
6 divided and paid in [~~four~~] twelve equal installments on a
7 [~~quarterly~~] monthly basis.

8 (b) The department shall collect, and each hospital shall
9 pay, the hospital sustainability fee not later than the
10 [~~fifteenth~~] thirtieth day after the end of each calendar
11 [~~quarter~~] month; provided that if required federal approvals
12 have not been secured by the end of a calendar [~~quarter~~] month
13 the fees for that [~~quarter~~] month shall be paid within ten days
14 after notification to the hospitals that the required approvals
15 have been received."

16 SECTION 4. Act 217, Session Laws of Hawaii 2012, section
17 2, as amended by section 1 of Act 141, Session Laws of Hawaii
18 2013, as amended by section 1 of Act 123, Session Laws of Hawaii
19 2014, as amended by section 1 of Act 70, Session Laws of Hawaii
20 2015, is amended by amending § -10, Hawaii Revised Statutes,
21 to read as follows:



1 "§ -10 Private hospital payments~~[-]~~ through enhanced
2 rates to medicaid managed care health plans. ~~[(a) The~~
3 ~~department shall use moneys solely from the hospital~~
4 ~~sustainability program special fund to make direct payments to~~
5 ~~private hospitals, pursuant to the terms of the section 1115~~
6 ~~waiver, in an amount equal to \$88,000,000 to cover the~~
7 ~~uncompensated care costs incurred by private hospitals for~~
8 ~~servicing medicaid and uninsured individuals during state fiscal~~
9 ~~year 2015 2016.~~

10 ~~(b) The department shall use moneys solely from the~~
11 ~~hospital sustainability program special fund to make direct~~
12 ~~upper payment limit payments in an amount equal to \$3,975,442,~~
13 ~~pursuant to the terms of the section 1115 waiver, to level II~~
14 ~~trauma centers verified by the American College of Surgeons and~~
15 ~~designated by the department of health, including recognized~~
16 ~~specialty children's hospitals that do not pay both the~~
17 ~~inpatient and outpatient assessments.~~

18 ~~(c) The department shall make quarterly payments to~~
19 ~~private hospitals to reimburse their uncompensated care costs~~
20 ~~within twenty days after the end of each calendar quarter,~~
21 ~~provided that payments shall not be due until at least fifteen~~



1 ~~days after receipt of the fees required by section 6. If the~~
2 ~~department fails to pay the full amount when due, there shall be~~
3 ~~added to the payment a penalty equal to prime plus two per cent~~
4 ~~of the payment that was not paid when due.~~

5 ~~(d) Each eligible hospital's quarterly payment shall be~~
6 ~~equal to one quarter of its prorated share of uncompensated care~~
7 ~~costs for the fiscal year in which payment is made, as derived~~
8 ~~from the uncompensated care costs reported by all private~~
9 ~~hospitals for fiscal year 2012-2013; provided that:~~

10 ~~(1) Outpatient uncompensated care costs shall be~~
11 ~~reimbursed at one hundred per cent of reported~~
12 ~~uncompensated care costs; and~~

13 ~~(2) Inpatient uncompensated care costs shall be reimbursed~~
14 ~~on a prorated share based on the remaining~~
15 ~~uncompensated care amounts available through the~~
16 ~~section 1115 waiver.~~

17 ~~(e) Each eligible hospital's quarterly payment from the~~
18 ~~hospital sustainability program special fund shall be equal to~~
19 ~~one quarter of its share of upper payment limit payments for the~~
20 ~~fiscal year in which payment is made. Eligible hospitals shall~~
21 ~~receive their payments based on their medicaid utilization to~~



1 ~~ensure access to care for that beneficiary population.]~~ (a)

2 The department shall use moneys solely from the hospital
3 sustainability program special fund to fulfill the requirements
4 of section -4(c).

5 (b) In accordance with title 42 Code of Federal
6 Regulations section 438, the department shall use revenues from
7 the hospital sustainability fee and federal matching funds to
8 enhance the capitated rates paid to medicaid managed care health
9 plans for the state fiscal year 2016-2017, consistent with the
10 following objectives:

11 (1) The rate enhancement shall be used exclusively for
12 increasing reimbursements to private hospitals to
13 support the availability of services and to ensure
14 access to care to the medicaid managed care health
15 plan enrollees;

16 (2) The rate enhancement shall be made part of the monthly
17 capitated rates by the department to medicaid managed
18 care health plans, which shall provide documentation
19 to the department and the hospital trade association
20 located in Hawaii certifying that the revenues



1 received under paragraph (1) are used in accordance
2 with this section;

3 (3) The rate enhancement shall be actuarially sound and
4 approved by the federal government for federal fund
5 participation;

6 (4) The rate enhancements shall be retroactive to the
7 effective date of this Act. Retroactive rate
8 enhancements shall be paid within thirty days of
9 notification by the Centers for Medicare and Medicaid
10 Services to the department of all necessary approvals;
11 and

12 (5) Payments made by the medicaid managed care health
13 plans shall be made within ten business days upon
14 receipt of monthly capitation rates from the
15 department.

16 [~~(f)~~] (c) If federal approval pursuant to section -7 is
17 not received until after the end of any [~~quarter~~] month for
18 which the hospital sustainability fee is applicable, the
19 department shall make the initial [~~quarterly~~] monthly payments
20 within five days after receipt of the hospital sustainability
21 fee for the respective [~~quarter-~~] month.



S.B. NO. 2330

1 [~~g~~] (d) To the extent the hospital sustainability
 2 program is not effective for the entire year, the hospital
 3 sustainability fee, the state medicaid expenses and
 4 administrative fee, and the corresponding [~~uncompensated care~~]
 5 medicaid managed care health plan payments shall be based on the
 6 proportion of the fiscal year the program is in effect."

7 SECTION 5. Act 217, Session Laws of Hawaii 2012, section
 8 5, as amended by section 2 of Act 141, Session Laws of Hawaii
 9 2013, as amended by section 2 of Act 123, Session Laws of Hawaii
 10 2014, as amended by section 2 of Act 70, Session Laws of Hawaii
 11 2015, is amended to read as follows:

12 "SECTION 5. This Act shall take effect on July 1, 2012,
 13 and shall be repealed on June 30, [~~2016~~] 2017; provided that
 14 section -4, Hawaii Revised Statutes, in section 2 of this
 15 Act, and the amendment to section 36-30(a), Hawaii Revised
 16 Statutes, in section 3 of this Act, shall be repealed on
 17 December 31, [~~2016~~] 2017; provided further that the amendment
 18 to section 36-30(a), Hawaii Revised Statutes, in section 3 of
 19 this Act, shall not be repealed when section 36-30, Hawaii
 20 Revised Statutes, is reenacted on June 30, 2015, pursuant to
 21 section 34(3) of Act 79, Session Laws of Hawaii 2009."



S.B. NO. 2330

1 SECTION 6. Act 123, Session Laws of Hawaii 2014, section
2 7, as amended by section 3 of Act 70, Session Laws of Hawaii
3 2015, is amended to read as follows:

4 "SECTION 7. This Act shall take effect on June 29, 2014;
5 provided that:

- 6 (1) Section 5 shall take effect on July 1, 2014;
- 7 (2) The amendments made to sections 36-27(a) and 36-30(a),
8 Hawaii Revised Statutes, in sections 3 and 4 of this
9 Act shall not be repealed when sections 36-27 and
10 36-30, Hawaii Revised Statutes, are reenacted on
11 June 30, 2015, pursuant to section 34 of Act 79,
12 Session Laws of Hawaii 2009; and
- 13 (3) The amendments made to sections 36-27(a) and 36-30(a),
14 Hawaii Revised Statutes, in sections 3 and 4 of this
15 Act shall be repealed on December 31, [~~2016~~] 2017."

16 SECTION 7. There is appropriated out of the hospital
17 sustainability program special fund the sum of \$70,000,000 or so
18 much thereof as may be necessary for fiscal year 2016-2017 for
19 the purposes of the hospital sustainability program special
20 fund.



S.B. NO. 2330

1 The sum appropriated shall be expended by the department of
2 human services for the purposes of this Act.

3 SECTION 8. Statutory material to be repealed is bracketed
4 and stricken. New statutory material is underscored.

5 SECTION 9. This Act shall take effect on June 29, 2016;
6 provided that section 7 of this Act shall take effect on July 1,
7 2016.

8

INTRODUCED BY:

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S.B. NO. 2330

Report Title:

Hospital Sustainability Program; Extension; Appropriation

Description:

Continues the hospital sustainability program for one year. Appropriates funds out of the hospital sustainability program special fund for fiscal year 2016-2017. Amends various reimbursement rates under the program to certain private hospitals through medicaid managed care health plans, and uncompensated care and disproportionate share hospital payments.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

