

STATE OF HAWAII
DEPARTMENT OF HEALTH
P.O. Box 3378
HONOLULU, HAWAII 96801-3378

In reply, please refer to:
File:

HOUSE COMMITTEE ON ENERGY & ENVIRONMENTAL PROTECTION

H.B. 903, RELATING TO WATER POLLUTION

Testimony of Loretta J. Fuddy, A.C.S.W., M.P.H.
Director of Health

February 7, 2013
9:00 AM

- 1 **Department's Position:** The Department of Health **STRONGLY SUPPORTS** this bill.
- 2 **Fiscal Implications:** This bill calls for the establishment of a fee collection system and a separate water
3 pollution control account within the department's water pollution control revolving fund.
- 4 **Purpose and Justification:** The purpose of this bill is to improve the state's ability to manage and
5 reduce nonpoint source and individual wastewater system pollution by authorizing the Director of
6 Health to charge fees for nonpoint source pollution management plan applications and from owners of
7 individual wastewater systems. The department currently has insufficient staff and programs to address
8 water pollution from nonpoint sources and individual wastewater systems. These funds will enable the
9 department to control and reduce these pollution sources by preparing generally applicable rules or
10 guidelines, inspecting individual wastewater systems and nonpoint pollution sources, and monitoring
11 discharges. The department believes this bill is important because these pollution sources harm
12 Hawaii's fresh, marine, and ground waters.

13 Nonpoint source pollution, such as stormwater runoff from agriculture and other lands, contains
14 soil, fertilizers, pesticides, and other wastes, which harm state waters, coral reefs, and public recreation.

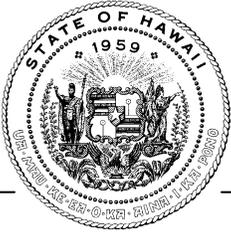
1 Nonpoint source pollution potentially imbalances delicate local ecosystems and contaminates food
2 sources. It can also contribute to turbidity, which causes a loss of recreational waters for residents and
3 visitors. Stormwater runoff harms Hawaii’s agriculture by carrying away precious topsoil. Without
4 proper attention, nonpoint source pollution will continue to threaten the rich environmental resources on
5 which Hawaii’s economy depends. This proposed bill establishes a nonpoint source pollution
6 management plan program, which will help the state more effectively and comprehensively mitigate the
7 harmful effects of nonpoint source pollution.

8 Individual wastewater systems, such as cesspools and septic systems, pollute the public’s surface
9 waters and groundwater, and pose a threat to public health and safety. Pollution from individual
10 wastewater systems harms water quality with bacterial pathogens and excess nutrient loadings, and
11 threatens public health and safety with cave-ins, asphyxiation from septic fumes, and possible contact
12 with raw sewage through surfacing or back-ups. Since individual wastewater systems are not connected
13 to a sewer system, owners of individual wastewater systems do not pay the substantial fees charged to
14 those who are served by sewers that treat and mitigate wastewater pollution. Under this proposed bill,
15 operators of individual wastewater systems will also be required to pay fees necessary to help ensure
16 pollution from their systems is reduced and properly managed.

17 **Relation to the New Day Plan:** Environment and Natural Resources – prepare for the impacts of
18 climate change.

19 **Relation to the Department of Health Strategic Plan:** Foundation 4: Clean & Sustainable
20 Environments. Goal: Create social and physical environments that promote and support good health for
21 all.

22 Thank you for the opportunity to testify.



**DEPARTMENT OF BUSINESS,
ECONOMIC DEVELOPMENT & TOURISM**

NEIL ABERCROMBIE
GOVERNOR
RICHARD C. LIM
DIRECTOR
MARY ALICE EVANS
DEPUTY DIRECTOR
JESSE K. SOUKI
DIRECTOR
OFFICE OF PLANNING

OFFICE OF PLANNING

235 South Beretania Street, 6th Floor, Honolulu, Hawaii 96813
Mailing Address: P.O. Box 2359, Honolulu, Hawaii 96804

Telephone: (808) 587-2846
Fax: (808) 587-2824

Statement of
JESSE K. SOUKI
Director, Office of Planning
Department of Business, Economic Development, and Tourism
before the
HOUSE COMMITTEE ON ENERGY AND ENVIRONMENTAL PROTECTION
February 7, 2013
9:00 AM
State Capitol, Conference Room 325

in consideration of
HB 903
RELATING TO WATER POLLUTION

Chair Lee, Vice Chair Thielen, and Members of the House Committee on Energy and Environmental Protection.

Administration Bill House Bill 903, Relating to Water Pollution, proposes to improve the state's ability to control and reduce water pollution from nonpoint sources and individual wastewater systems.

The Office of Planning (OP) supports the Administration bill. OP, through its Coastal Zone Management (CZM) Program, and the Department of Health (DOH), have been seeking full approval from the National Oceanic and Atmospheric Administration and Environmental Protection Agency of a Coastal Nonpoint Pollution Control Program (CNPCP), which is required of approved CZM programs nationwide pursuant to Section 6217 of the Coastal Zone Act Reauthorization Amendments (CZARA). The bill provides DOH with much needed resources to address water pollution from nonpoint sources and individual wastewater systems. The improved ability to control and reduce water pollution in Hawaii, will in turn contribute towards gaining full approval of the CNPCP.

Thank you for the opportunity to provide testimony on this measure

NEIL ABERCROMBIE
GOVERNOR OF HAWAII



STATE OF HAWAII
DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621
HONOLULU, HAWAII 96809

WILLIAM J. AILA, JR.
CHAIRPERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE MANAGEMENT

ESTHER KIA'AINA
FIRST DEPUTY

WILLIAM M. TAM
DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSERVATION AND COASTAL LANDS
CONSERVATION AND RESOURCES ENFORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWEISLAND RESERVE COMMISSION
LAND
STATE PARKS

Testimony of
WILLIAM J. AILA, JR.
Chairperson

Before the House Committee on
ENERGY & ENVIRONMENTAL PROTECTION

Thursday, February 7, 2013
9:00AM
State Capitol, Conference Room 325

In consideration of
HOUSE BILL 903
RELATING TO WATER POLLUTION

House Bill 903 proposes to establish a new account within the Water Pollution Control Revolving Fund and authorizes the Director of Health to adopt fees (through rules) to fund water pollution control and management. **The Department of Land and Natural Resources (Department) strongly supports this Administration measure.**

First, land-based pollution (including sediment run-off and pollution) is a significant and widely recognized threat to Hawai'i's coral reefs that must be addressed and better managed. It is complex, but solvable. The Hawaii Coral Reef Strategy and the National Oceanic and Atmospheric Administration ("NOAA") Coral Reef Conservation Program identify and rank it as a priority threat.

Land-based pollution alters the near shore environment by smothering corals, accelerating growth of native and non-native algae, and disrupting critical ecosystem services. In Hawaii, current and legacy agricultural practices, development and paving of lands, channelization of streams, and outdated wastewater systems all contribute to degradation of coral reef ecosystems that are vital for fishing, tourism, recreation, and Native Hawaiian cultural practices.

In 2002, Hawai'i's reef ecosystems were estimated to contribute more than \$385 million to the state. Without significant reduction in land based runoff and pollution, the value and benefits of these near shore reefs will decline. While Hawaii is beginning to address fishing and recreational impacts to the coral reefs, we have failed to manage or control non-point source land-based pollution either legally or in fact. As a result, coral reef ecosystems, fisheries, and all the life systems and economic values they provide, are at risk.

Second, adequate water quality is essential to protect streams and near-shore waters for the public's interest, to support instream uses and values, aquatic habitat maintenance, traditional and customary rights of native Hawaiians, fishing, outdoor recreation, and scenic beauty.

Third, controlling polluted runoff helps prevent contamination of our underground aquifers (which provide over 90% of our drinking water).

This bill creates a) a mechanism to bring the disparate public and private parties together, and b) a long ignored funding source. It is both a carrot and a stick.

The carrot is federal, state, and county assistance to help landowners design and implement measures to protect their soil and make their land more valuable.

The stick is penalties for the continued deterioration of our reefs, water quality, topsoil, and fisheries.

The key element needs to be active outreach to help landowners in a cooperative manner and cross-training to enlist their support.

The Department and the Department of Agriculture (DOA) are critical to this process. DOA, the Department, and the Department of Health should prioritize 1) Lands along and directly upland from the shoreline, and 2) Lands adjacent to streams and gullies for early action.

Thank you.

NEIL ABERCROMBIE
Governor



RUSSELL S. KOKUBUN
Chairperson, Board of Agriculture

SCOTT E. ENRIGHT
Deputy to the Chairperson

State of Hawaii
DEPARTMENT OF AGRICULTURE
1428 South King Street
Honolulu, Hawaii 96814-2512
Phone: (808) 973-9600 FAX: (808) 973-9613

**TESTIMONY OF RUSSELL S. KOKUBUN
CHAIRPERSON, BOARD OF AGRICULTURE**

**BEFORE THE HOUSE COMMITTEE ON ENERGY & ENVIRONMENTAL
PROTECTION
THURSDAY, FEBRUARY 07, 2013
9:00 a.m.
Room 325**

**HOUSE BILL NO. 903
RELATING TO WATER POLLUTION**

Chairperson Lee and Members of the Committee:

Thank you for the opportunity to testify on House Bill No. 903. Our comments are limited to the proposed programs that reduce nonpoint source pollution. This measure requires that any person including government agencies obtain approval from the Department of Health for a management plan prior to discharging any water pollutant into state waters from a nonpoint source. Additionally, this measure authorizes DOH to develop management plans for nonpoint pollution sources, issue plans and charge fees, establish public hearings, and monitor/enforce management plans. The Department of Agriculture has strong reservations regarding this bill, because the proposed amendments may cause economic harm to existing agricultural uses and diminish further investments in agriculture.



The term "Management plans" is only generally defined in the proposed measure, and the Department of Agriculture is concerned that farmers may face new, possibly costly, practices, prohibitions, and modifications to current practices. Present DOH nonpoint pollution management programs rely on education and voluntary non-regulatory compliance to achieve its purposes. Farmers may have difficulty adjusting from a voluntary compliance program to a punitive program that requires submissions of management plans and assesses fees and/or penalties for non-compliance.

This measure should be coordinated with county and federal programs that may have related responsibilities, programs, and rules with requirements for nonpoint pollution control plans. Examples include Natural Resources Conservation Service and Soil and Water Conservation District conservation plans and county-issued grading and grubbing permits, respectively.

Finally, the Department of Agriculture has strong concerns on this measure because accurate detection/enforcement of nonpoint pollution is challenging to do in practice. Constant monitoring at all points of a stream is necessary to achieve fair and accurate pollutant readings and to accurately attribute violations. Additionally, farmers have no control over weather and flash flood events that may cause runoff to contain pesticides that were obtained and applied in full compliance with the law.

Moving forward, the Department of Agriculture understands and appreciates the need to protect streams from nonpoint pollutants; however, the Department would

recommend a broader and more detailed discussion between the agricultural community, other stakeholders, and affected agencies before adopting this measure. This would ensure that the implications of this bill are clearly understood by all those involved.

Thank you, again, for the opportunity to testify on this measure.

thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 2:01 PM
To: EEPtestimony
Cc: mz@conservehi.org
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Marjorie Ziegler	Conservation Council for Hawai'i	Support	No

Comments: Conservation Council for Hawai'i support HB 903.

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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Feb. 6, 2013

Committee Chairs & Members of Energy And Environmental Protection (EEP)

RE: Strong Support for HB903 – Relating to Water Pollution

Hearing on Thur., Feb. 7, State Capitol, Conf. Rm. 325, 9:00am.

Dear Chair Lee, Vice Chair Thielen and Committee Members,

My name is Stuart Coleman, and I am the Hawaii Coordinator of the Surfrider Foundation. With more than 5000 activists and members across the state, Surfrider's Hawaii Chapters strongly support passage of HB903. This bill is designed to address the issue of water pollution that is caused by leakage from cesspools and storm water runoff, which are the leading causes of contamination of our near-shore waters.

The Surfrider Foundation is an environmental non-profit dedicated to the protection of the world's oceans and beaches, and water quality has always been one of our top priorities since our inception in 1984. Our Blue Water Task Force does water quality monitoring in Hawaii and across the country, and we have often collaborated with the Dept. of Health's (DOH) Clean Water Branch. The Hawaii Chapters were working with other environmental groups to draft legislation to deal with leaking wastewater systems and non-point source pollution. That's when we learned about this bill and decided to give it our full support.

According to the EPA, Hawaii has the highest number of cesspools per capita in the entire country, and this has created many water quality problems in rural, agricultural and coastal areas across the state. This bill would address the issue by empowering the Dept. of Health to: 1. Identify and issue fines on businesses, homeowners and farmers whose wastewater treatment systems are leaking, dangerous and polluting state waters; 2. Work with these people to set up a management plan to deal with the problem by either upgrading to a septic system or hooking up to county sewer lines; 3. And finally, create a separate Water Pollution Control account to help fund efforts to mitigate the pollution from nonpoint sources and individual wastewater systems.

As most people know, DOH is tasked with some of the most important duties in the state to protect the health and well-being of the people and the environment, yet they are under-funded and under-staffed to do this work. By allowing the agency to assess penalties against those polluting our waterways and near-shore waters (most of whom do not pay sewer fees), this bill would create a desperately needed Water Pollution Control account to hire new staff to deal with this increasing problem. We may have some of the world's most pristine beaches, but we also have very high rates of water quality contamination and brown-water advisories

The bill would also help homeowners, farmers and businesses come up with a wastewater management plan and mitigate the environmental and human health hazards associated with water pollution. Thanks for the opportunity to testify on this bill and feel free to contact me if you have any questions or concerns.

Sincerely,

Stuart H. Coleman
Hawaii Coordinator



Get The Drift & Bag It!

Testimony for the
House of Representatives
Committee on Energy & Environmental Protection

House Bill 903, Relating to Water Pollution Hearing on February 7, 2013 9:00 AM

Good Morning, my name is Chris Woolaway, and I am the State of Hawai'i coordinator for the International Coastal Cleanup (ICC) that is called in Hawai'i: "Get the Drift & Bag It!" I respectfully ask the committee to pass H.B. 903 as an important step in trying to tackle the very difficult nonpoint source pollution problem here in Hawai'i.

We have, as a community for decades dealt with trash and litter, a visible indicator of nonpoint source pollution as it covers our beaches and collects in our near shore waters. Since 1999, during the once a year ICC a total of 36,249 volunteers have recovered and documented 782,966.96 pounds of debris/litter from 1,535.07 miles of our coastline. Of that, approximately 70% of the litter comes from land somewhere; a great deal of this litter has washed down the watersheds. Nonpoint source pollution has been a constant and unsolvable challenge for years here in Hawai'i. The costs incurred by all of us as a community has been great, as this pollution from sources unknown impacts our beaches, our near shore and sensitive ecosystems. This pollution effects resident and visitor alike whether recreating in the ocean or relying on critical ocean commerce.

Chris Woolaway
Hawai'i State Coordinator
International Coastal Cleanup
P.O. Box 25008
Honolulu, HI 96825
www.getthedriftandbagit.com

The ICC is sponsored nationally and internationally by the Ocean Conservancy.
Ocean Conservancy promotes healthy and diverse ocean ecosystems and opposes practices that threaten ocean life and human life. Through research, education, and science-based advocacy, Ocean Conservancy informs, inspires, and empowers people to speak and act on behalf of the oceans. In all its work, Ocean Conservancy strives to be the world's foremost advocate for the oceans.

By creating, a comprehensive nonpoint source pollution management plan program, within our State Department of Health as established in this bill, this Committee on Energy & Environmental Protection could go a long way to help. With passage of this bill, the Hawai'i State Department of Health will be able to establish proper management practices that will protect against the release of nonpoint source pollutants into Hawaii's watersheds through our streams and rivers leading to our beaches, our ocean and our coral reefs.

Thank you very much for the opportunity to introduce this testimony.

Mahalo,

Chris Woolaway

Chris Woolaway
Hawai'i State Coordinator
International Coastal Cleanup
P.O. Box 25008
Honolulu, HI 96825

www.getthedriftandbagit.com

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Hawaii's Agricultural Partnership

HOUSE COMMITTEE ON AGRICULTURE

HB 903 Relating to Water Pollution

House committee on Energy & Environmental Protection

Chair Lee and Members of the Committee

4 Ag Hawaii opposes HB 903

4 Ag Hawaii feels that this bill is not necessary and adds another layer of fees and required permits for Hawaii's family owned farmers and ranchers as runoff from farms and ranches is already regulated under current Department of Health water quality standards regulations and the mechanism for enforcement already exists.

It is important to understand that the Hawaii's farmers and ranchers were among some of the first environmentalists serving as environmental stewards of the land for generations. However, no matter how good farmers and ranchers practices are, if it rains hard enough, some soil will move off farm and ranch property-----the current DOH rules take this into account and already regulate it accordingly.

4 Ag Hawaii is a non-profit 501[c] [3] corporation established as a public-private partnership focused on goals that include: promoting the agricultural economic welfare of Hawai'i and its counties; conducting agricultural economic; educational & media programs, and fostering statewide interest for responsible agricultural economic development of our islands.

Thank you for the opportunity to provide testimony on this matter.

thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 3:11 PM
To: EEPtestimony
Cc: corey@bigislanddairy.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
corey gillins	Big Island Dairy	Oppose	No

Comments:

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 1:53 PM
To: EEPtestimony
Cc: gottlieb@hawaii.rr.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Alan Gottlieb	Hawaii Cattlemen's Council	Oppose	No

Comments:

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 2:56 PM
To: EEPtestimony
Cc: bcraven@lanihau.net
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
britt craven	Hawaii Cattleman's Council	Oppose	No

Comments:

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 6:28 PM
To: EEPtestimony
Cc: afrancokaupo@gmail.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Alex Franco	Hawaii Cattlemen's Council	Oppose	No

Comments:

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 9:24 PM
To: EEPtestimony
Cc: Psgmikilua@aol.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Phyllis Shimabukuro-Geiser	Hawaii Egg Producers Association	Oppose	No

Comments:

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Hawaii Crop Improvement Association

Growing the Future of Worldwide Agriculture in Hawaii

Testimony by Alicia Maluafiti

HB 903 – Relating to Water Pollution

The House Committee on Energy and Environmental Protection

Thursday, February 7, 2013

9:00 am, room 325

HCIA 2012-2014 Board of Directors

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Fred Perlak

Executive Director

Alicia Maluafiti

Position: Oppose

Aloha Chair Lee, Vice Chair Thielen, and members of the Committee:

My name is Alicia Maluafiti, Executive Director of the Hawaii Crop Improvement Association, a nonprofit trade association representing Hawaii seed farmers. We oppose HB 903 which establishes a separate Water Pollution Control account within existing Water Pollution Control Revolving Fund.

While we recognize and respect the concerns often raised by environmentalists about agricultural operations, these types of proposals only create more challenges for our farmers and ranchers without really addressing a problem. Instead it duplicates existing Dept. of Health water quality standards, regulations and enforcement which was established specifically to address agricultural runoff. In addition, this bill would require farmers and ranchers to secure a permit and pay additional fees just to farm.

We ask you to please hold this bill and allow our farmers and ranchers to focus on addressing the agricultural needs of this state. Mahalo.

91-285 Fort Weaver Rd.

‘Ewa Beach, HI 96706

Tel: (808) 224-3648

director@hiaonline.com

www.hiaonline.com



Hawaii Farm Bureau
F E D E R A T I O N

2343 Rose Street • Honolulu, Hawaii 96819
Phone: (808) 848-2074 • Neighbor-Islands: (800) 482-1272
Fax: (808) 848-1921 • Email: info@hfbf.org
www.hfbf.org

FEBRUARY 7, 2013
HOUSE COMMITTEE ON ENERGY AND ENVIRONMENTAL PROTECTION

TESTIMONY ON HB 903
RELATING TO WATER POLLUTION
Room 325
9:00 AM

Chair Lee, Vice Chair Thielen, and Members of the Committee:

I am Dean Okimoto, President of the Hawaii Farm Bureau Federation (HFBF). Organized since 1948, the HFBF is composed of 1,950 farm family members statewide, and serves as Hawaii's voice of agriculture to protect, advocate, and advance the social, economic, and educational interests of our diverse agricultural community.

HFBF strongly opposes HB 903 and respectfully requests that you hold this bill, which would put yet another bureaucratic hurdle in the way of food production in the islands.

Increased food and energy self-sufficiency is a priority in the State, supported by the Governor's New Day initiative, policymakers, and citizens island-wide. Minimizing excessive farming expenses is a basic requirement to enable our farmers and ranchers to remain viable and provide food, fiber, and energy that is a cornerstone to self-sufficiency.

Although we appreciate the need to protect streams from nonpoint pollutants, this bill is not the way to accomplish that goal. The bill requires that anyone who has runoff from his property pay fees to obtain a permit from the Department of Health and comply with a management plan developed by the agency.

The proposed new permitting system is unnecessary, inappropriate, and will be extremely costly and burdensome for our local farmers.

Not feasible

Preventing all nonpoint "water pollution," defined to include sand and soil particles, is impossible. Due to the pervasive and unrelenting forces of erosion, the Hawaiian islands are undergoing a natural process that will eventually transform them from high islands to low

islands, atolls, and ultimately to submerged seamounts. **Farmers have no control over high winds and heavy rains and no amount of regulation or fees will stop this natural process.**

Unnecessary

Existing water quality standards regulations already require farmers and other landowners to comply with strict requirements to prevent and control polluted runoff. In addition, DOH recently promulgated a new and extremely complicated pollutant discharge permit program that farmers and others statewide must comply with. To make matters worse, DOH itself does not appear to have the means to help the regulated community comply with this new regulation. Another layer of laws and regulations will add to the confusion and burden.

Inappropriate

HFBF was one of the dozens of stakeholders and other participants that worked for years to formulate a plan to control polluted runoff in Hawaii. The result of those efforts was “Hawaii’s Implementation Plan for Polluted Runoff Control,” a plan that integrated polluted runoff implementation activities under both the federal Clean Water Act and the Coastal Zone Reauthorization Act. The State engaged this broad group of stakeholders to develop a policy that would ensure that all polluted runoff control provisions were **effective and economically feasible**. The focus was on the development of a **voluntary, non-regulatory program**, the Pollution Prevention Plan (PPP) program.

The State promised stakeholders that “The State is committed to working with the agricultural community to develop a PPP program that is appropriate to Hawaii’s environmental and economic conditions and that meets water quality goals.” HB 903 does not work with the agricultural community, it works against us.

Nonpoint source pollution is defined very broadly and can come from any land anywhere. It should not be regulated in the same way as a “point source” of pollution, such as sewage that comes from a pipe and is discharged into a stream. Furthermore, determining the source of nonpoint pollution may be difficult, if not impossible. Consider what happens throughout the islands during a heavy rain; even from areas without any human influence, soil runs off site and eventually ends up in the ocean, causing it to turn red or brown. Now picture the upper watershed, already eroded from feral animals, downstream a ranch that has been impacted for years by drought, further downstream a residential development including parks, schools, and roadways. Will all of these landowners or managers need to get a permit? How will DOH determine whether a particular particle of soil came from natural causes or man-made ones? How will DOH determine where the particle came from and who will be fined for violating his permit conditions?

Thank you for the opportunity to testify in **strong opposition** to this measure and thank you for your support of Hawaii’s farmers and ranchers.

**HB 903
RELATING TO WATER POLLUTION**

**SEAN O'KEEFE
DIRECTOR – ENVIRONMENTAL AFFAIRS
ALEXANDER & BALDWIN, INC.**

FEBRUARY 7, 2013

Chair Lee and Members of the House Committee on Energy & Environmental Protection:

I am Sean O'Keefe, testifying on behalf of Alexander & Baldwin, Inc. (A&B) on HB 903, "A BILL FOR AN ACT RELATING TO WATER POLLUTION." We respectfully oppose this bill.

The proposed "management plan" requirement contained in this bill is in reality nothing more than a permit system and will impose a massive new regulatory program upon a vast regulated community which would include virtually every plot of land and every human activity upon which rain might fall or from which water might flow. In addition, the bill would further increase the work load of a Department of Health which, according to the bill, already has insufficient resources to manage its existing programs. Of particular concern, the bill would impose yet another costly layer of unnecessary regulation upon Hawaii's farmers, many of whom already support and/or participate in non-regulatory water pollution prevention programs through their local Soil and Water Conservation Districts. This new permit requirement for farmers would be piled on top of an existing water pollution control permit requirement that went into effect scant months ago and which many farmers are struggling to understand and comply with.

The proposed new permit program is unnecessary, unreasonably broad in scope and is an inappropriate means for controlling pollution from nonpoint sources.

The proposed bill would amend Chapter 342E, HRS to require any person to submit an application for approval of a management plan and obtain management plan approval prior to discharging any water pollutant into state waters from a nonpoint source. The proposal would allow the director to make the plan “subject to any reasonable conditions”, would provide authority for the director to deny an application for issuance of a “management plan”, or to suspend or revoke approval, would require public notice of each application, and would provide authority to issue a cease and desist order against “activities” that violate the proposed provisions.

The proposed “management plan” program amounts to a massive new permitting program that would impose permitting requirements on virtually any activity which occurs on land and which could result in polluted runoff. Everything from farms to forest lands, golf courses to parks, urban areas to marinas, and a wide variety of land uses in between are recognized as potential sources of nonpoint source pollution. Under this proposal, even land upon which no active use is currently taking place (e.g., fallow agricultural land, conservation land, forest reserves – all of which are potential sources of nonpoint source pollution) would be subject to the permit requirement. It is unclear what action landowners would be required to “cease and desist” in the event that they are unable to obtain approval for a “management plan” on land that is not being put to any use but which is nevertheless a potential source of polluted runoff (e.g., due to landslides, forestland runoff, the presence of ungulates, and other natural sources of water pollutants).

In developing schemes for regulating point and nonpoint source pollution under the Clean Water Act, Congress recognized that there are fundamental differences between point and nonpoint source pollution which warrant fundamentally different approaches to controlling them. While a permit system (the National Pollutant Discharge Elimination System (NPDES)) was developed and implemented to control pollutant discharges from “point sources” (i.e., sources which discharge pollutants to waterways through a pipe or similar conveyance), such a program was deemed inappropriate and infeasible as a means of controlling nonpoint source pollution, due to the sheer number and widely disparate nature of nonpoint sources. Instead, alternate approaches for controlling these sources have been developed.

Hawaii’s Implementation Plan for Polluted Runoff Control, prepared under the authorities of the Coastal Zone Management Act and the Clean Water Act, provides the blueprint for controlling nonpoint source pollution within the state of Hawaii. This plan was developed over several years through a cooperative process involving public participation by a wide range of stakeholders, including state, federal and county government, agriculture, citizen’s and environmental groups, and many others. The plan has guided the Department of Health’s nonpoint source pollution control program for more than a decade, and outlines appropriate management measures for addressing a variety of nonpoint sources. With respect to agriculture, the plan calls for the state to “focus on the development of a voluntary, non-regulatory program and a back-up authority for agricultural operations and lands”. According to the plan, “the State seeks to develop a non-regulatory program, called the Pollution Prevention Plan (PPP) program, that builds upon the success of conservation plans currently prepared

by operators (and) approved by Soil and Water Conservation Districts (SWCD's)". Similar non-regulatory approaches are identified for various other nonpoint source pollution sources, including forestry. Approaches to nonpoint source pollution control developed through extensive public participation should not be tossed aside in favor of a hastily composed and strictly regulatory approach that is both inappropriate and infeasible for this purpose.

In addition to the unmanageable permit program being proposed, the bill would place all existing nonpoint sources in violation of the law immediately upon enactment, since management plan approval from the director of health would be required "prior to discharging" with no phase-in period established for the permit requirement.

With respect to the proposed fees for individual wastewater systems, we note that the U.S. Environmental Protection Agency does not consider a properly designed, constructed, and maintained, septic system to be a significant source of water pollution. In fact, EPA often touts the replacement of cesspools with septic systems or the rehabilitation of failed septic systems as a "nonpoint source success story", and has funded such projects with money specifically designated for nonpoint source pollution control. It is unreasonable to impose fees on all individual wastewater systems for the pollution that a limited number of systems might "place in the public's surface waters and groundwater" when in fact many individual wastewater systems are very well controlled and are not significantly contributing to surface or ground water pollution in the state. Moreover, while it is true that owners of individual wastewater systems do not pay sewer fees, the initial cost of installing an individual wastewater system can be substantial, and ongoing maintenance costs are also incurred by septic system owners.

Any savings realized on sewer fees may therefore be offset by the costs of installing and properly operating a septic system.

Based on the aforementioned, we respectfully request that this bill be held in Committee. Thank you for the opportunity to testify.

thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 8:57 PM
To: EEPtestimony
Cc: mark.phillipson@syngenta.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Mark Phillipson	Syngenta Hawaii, LLC	Oppose	No

Comments: • This bill is not necessary and adds another layer of fees and required permits for farmers and ranchers. • Runoff from farms and ranches is already regulated under current Department of Health water quality standards regulations and the mechanism for enforcement already exists. • The current program was devised to cover runoff from agriculture. • The proposed new permit program is not appropriate for agriculture. • Hawaii's farmers and ranchers, including our local food producers, cannot deal with more bureaucratic paperwork; this creates a whole new system WITH FEES that farmers and ranchers will have to pay to get a permit just to farm. • No matter how good farmers and ranchers practices are, if it rains hard enough, some soil will move off farm and ranch property-----the current DOH rules take this into account and already regulate it accordingly. • We cannot afford a new program and it is already regulated.

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 4:55 PM
To: EEPtestimony
Cc: pono@ponoholo.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Harry von Holt	Ponoholo Ranch, Ltd	Oppose	No

Comments:

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 3:57 PM
To: EEPtestimony
Cc: kaimiunger@gmail.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Keith Unger	McCandless Ranch	Oppose	No

Comments: McCandless Ranch strongly opposes HB 903. Runoff from farms and ranches is already adequately regulated under the current DOH water quality standards regulations and the mechanism for enforcement already exists. This bill is not necessary and adds another layer of fees and required permits for farmers and ranchers, moving Hawaii further from our goal of supporting the agricultural industry and becoming more food self-sufficient.

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 5:38 PM
To: EEPtestimony
Cc: Alvin@fatlawfarm.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Alvin Law	FAT Law's Farm, INC	Oppose	No

Comments: This proposal makes it increasingly difficult to farm. It duplicates another layer of legislation and regulations without understanding the impact towards the agricultural community.

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 8:57 PM
To: EEPtestimony
Cc: cmanfredi@kaufarmandranch.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Chris Manfredi	Ka'u Farm Bureau	Oppose	No

Comments: Please hold this bill. Defining soil as a water pollutant and requiring a permit when soil is carried away by rain and natural run-off is an extreme measure. This will hurt farmers, raise the cost of local production, making Hawaii's farmers less competitive with their mainland counterparts. Farmers already must have approved conservation plans and are some of the best land stewards known to mankind. They are incentivized to conserve precious water and soil. Please hold this ill-conceived, overburdening regulatory measure. Thank you.

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Tuesday, February 05, 2013 12:03 PM
To: EEPtestimony
Cc: davidlhenkin@yahoo.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/5/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
David Henkin	Individual	Support	No

Comments: In order to protect our state waters, the Department of Health needs additional resources, which this bill will help provide.

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Tuesday, February 05, 2013 9:24 AM
To: EEPtestimony
Cc: mendezj@hawaii.edu
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/5/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Javier Mendez-Alvarez	Individual	Support	No

Comments:

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 10:55 AM
To: EEPtestimony
Cc: aimeestiner@gmail.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
aimee stiner	Individual	Comments Only	No

Comments: I support this bill because I believe we can do better. We have the most beautiful waters & land and yet we are known as one of the states who uses cesspools the most which contaminates our waters.

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 9:48 AM
To: EEPtestimony
Cc: steve_hirakami@notes.k12.hi.us
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Steve Hirakami	Individual	Oppose	No

Comments: I am in opposition to this bill because it attacks the citizens on neighbor islands who do not have sewer systems to hook up to and have lived on under developed lands using cesspools and or septic systems. The bigger picture with groundwater and offshore pollution has been with the uncontrolled development of resorts and golf courses and large mono culture agriculture which have damaged our environment far more than the average homeowner. Baseline studies were not done in the 50's and 60's up to present day to establish the quality of our offshore waters. Even geothermal development in Puna is re-injecting millions of gallons per day of used hot water laden with boron, lead, mercury, arsenic, and other heavy metals into our sub surface water. Don't put the burden on homeowners in neighbor island communities to solve the lack of environmental safeguards that should have been in place decades ago.

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 1:51 PM
To: EEPtestimony
Cc: mz@conservehi.org
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Marjorie Ziegler		Support	No

Comments: Please pass HB 903. By creating a State non-point source pollution management plan program, the state Department of Health could better protect streams, rivers, oceans, coral reefs, and public recreation from the release of pollutants, which can be mitigated through proper management practices. By creating a more robust program to address individual wastewater systems, such as cesspools and septic systems, the DOH will be able to reduce pollution to surface and ground waters that pose a threat to public health and safety.

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From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 3:28 PM
To: EEPtestimony
Cc: mccandlesshonolulu@hotmail.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Elizabeth M Stack	Individual	Oppose	No

Comments:

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 5:01 PM
To: EEPtestimony
Cc: amstokes@hawaii.edu
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Ashley M. Stokes	Individual	Oppose	No

Comments: Runoff from farms and ranches is already regulated under current Department of Health water quality standards regulations and the mechanism for enforcement already exists. This bill would have a significant negative impact on Hawaii's agriculture.

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From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 4:35 PM
To: EEPtestimony
Cc: Kwood@parkerranch.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
George Wood	Individual	Oppose	No

Comments:

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 7:16 PM
To: EEPtestimony
Cc: nations0229@gmail.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Joshua Nations	Individual	Oppose	No

Comments: Bad for farmers and ranchers.

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Thursday, February 07, 2013 6:02 AM
To: EEPtestimony
Cc: jsgreenwell@lanihau.net
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/7/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
James S. Greenwell	Individual	Oppose	No

Comments:

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From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 6:48 PM
To: EEPtestimony
Cc: mgalimba@kuahiwiranch.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Michelle Galimba	Individual	Oppose	No

Comments:

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From: mailinglist@capitol.hawaii.gov
Sent: Thursday, February 07, 2013 12:18 AM
To: EEPtestimony
Cc: wislts@hotmail.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/7/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Wayne Shimokawa	Individual	Oppose	No

Comments:

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 9:23 PM
To: EEPtestimony
Cc: maluhia.farm@mac.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Jan Dean	Individual	Oppose	No

Comments:

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 5:49 PM
To: EEPtestimony
Cc: bigwavetomatoes@gmail.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Jeanne Vana	Individual	Oppose	No

Comments: My tiny farm is located along Farrington Highway in Waialua, along the Kaena Point Corridor of Oahu's North Shore. In this rural area we do not even have a storm drainage system. Please oppose this bill. Mahalo

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 9:25 PM
To: EEPtestimony
Cc: leealdridge@msn.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Lee Aldridge	Individual	Oppose	No

Comments: I oppose HB903 because SOIL IS NOT A WATER POLLUTANT---yet this will require farmers to apply for and pay for a permit if it rains on their land. This bill is not necessary and adds another layer of fees and required permits for farmers and ranchers. Runoff from farms and ranches is already regulated under current Department of Health water quality standards regulations and the mechanism for enforcement already exists. The current program was devised to cover runoff from agriculture. The proposed new permit program is not appropriate for agriculture. Hawaii's farmers and ranchers, including our local food producers, cannot deal with more bureaucratic paperwork; this creates a whole new system WITH FEES that farmers and ranchers will have to pay to get a permit just to farm. This will increase food costs to consumers and possibly eliminate some farmers. No matter how good farmers and ranchers practices are, if it rains hard enough, some soil will move off farm and ranch property- the current DOH rules take this into account and already regulate it accordingly. We cannot afford a new program and it is already regulated.

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 7:41 PM
To: EEPtestimony
Cc: kuaaina57@yahoo.com
Subject: *Submitted testimony for HB903 on Feb 7, 2013 09:00AM*

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Matthew	Individual	Oppose	No

Comments:

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From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 3:51 PM
To: EEPtestimony
Cc: mcblivestock@gmail.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Michael "Corky" Bryan	Individual	Oppose	No

Comments: This is another impediment to any meaningful increase in agricultural development. There are already enough laws and regulations regarding non point source pollution and this bill only adds to the regulatory and monetary burden on agricultural enterprises.

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 9:19 PM
To: EEPtestimony
Cc: Leealdrige@msn.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Rosemary Aldridge	Individual	Oppose	No

Comments: Why is this bill necessary? More government rules and required permits which add more costs. How does it benefit farmers or the consumers of their products. It doesn't!

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thielen3 - Charles

From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 7:11 PM
To: EEPtestimony
Cc: scottemcfarland@gmail.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Scott McFarland	Individual	Oppose	No

Comments: Bad for farmers and ranchers.

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From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 11:04 PM
To: EEPtestimony
Cc: 808val@hawaii.rr.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Valerie Sisneros	Individual	Oppose	No

Comments: This bill is unnecessary and just adds another layer of fees and regulations on the already overtaxed and over-regulated farmers of our state. The current programs and regulations already address the issue of runoff and another program is just redundant. This is outright punishment of local farmers and food producers. Additional costs incurred to pay for the additional proposed fees will only raise the cost to consumers in the grocery stores. This is a terrible idea in this economy, the cost of feeding our families is already outrageous. This is a bad bill and needs to be discarded.

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From: mailinglist@capitol.hawaii.gov
Sent: Wednesday, February 06, 2013 10:21 PM
To: EEPtestimony
Cc: fmencher@hawaii.rr.com
Subject: Submitted testimony for HB903 on Feb 7, 2013 09:00AM

HB903

Submitted on: 2/6/2013

Testimony for EEP on Feb 7, 2013 09:00AM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Frederick M. Mencher	Individual	Oppose	No

Comments: HB903 is unnecessary, given existing conservation programs. It merely creates an additional burden of cost and paperwork for farmers and ranchers. Please oppose. Frederick M. Mencher

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