July 8, 2008

The Honorable Colleen Hanabusa, President
and Members of the Senate
Twenty-Fourth State Legislature
State Capitol, Room 409
Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

I am transmitting herewith SB2668 SD2 HD1 CD1, without my approval, and with the statement of objections relating to the measure.

SB2668 SD2 HD1 CD1 A BILL FOR AN ACT RELATING TO THE UNIVERSITY OF HAWAII.

Sincerely,

LINDA LINGLE
EXECUTIVE CHAMBERS
HONOLULU
July 8, 2008

STATEMENT OF OBJECTIONS TO SENATE BILL NO. 2668

Honorable Members
Twenty-Fourth Legislature
State of Hawaii

Pursuant to Section 16 of Article III of the Constitution of the State of Hawaii, I am returning herewith, without my approval, Senate Bill No. 2668, entitled "A Bill for an Act Relating to the University of Hawaii."

The purported purpose of this bill is to clarify the procedure to be used to fill vacancies on the Board of Regents for the University of Hawaii. Among other changes, this bill will add a provision that allows the Regents Candidate Advisory Council to submit to the Governor only the minimum number of names of candidates for each vacancy on the Board.

This bill is objectionable because the provision allowing only the minimum number of names for each vacancy is ambiguous and could significantly curtail the ability of a governor to choose nominees. Pursuant to section 304A-104.5(b), Hawaii Revised Statutes, the minimum number of names for each of two vacancies is two and for three or more vacancies is at least three for the final seat. If only the minimum number of names is submitted to the Governor and all but one of the nominees withdraw or are rejected, the statute could be interpreted to require the Council to submit the name of at least one more candidate for the Governor to consider, so that the Governor has more than one nominee to consider.

On the other hand, this provision can be interpreted to mean that if all but one of the nominees are rejected or
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withdraw, the Council is not required to submit another nominee and the Governor will have only the remaining nominee to consider. Consequently, the Governor's constitutionally conferred authority to make executive appointments will effectively be reduced to no choice at all.

Additionally, this bill provides a blanket exemption for the Council from Chapter 92F, the State "Sunshine Law," further cloaking in secrecy the manner in which names are chosen to fill the important Board of Regent positions. This lack of transparency and accountability runs contrary to good government.

For the foregoing reason, I am returning Senate Bill No. 2668 without my approval.

Respectfully,

[Signature]

LINDA LINGLE
Governor of Hawaii
A BILL FOR AN ACT

RELATING TO THE UNIVERSITY OF HAWAII.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The purpose of this Act is to amend the law relating to the candidate advisory council for the board of regents of the University of Hawaii in conformity with the amendment to article X, section 6 of the Hawaii Constitution, ratified by the voters on November 7, 2006. Specifically, this Act:

(1) Requires at least 12 members of the board of regents to reside in the geographic areas that they represent;

(2) Requires the governor to notify the candidate advisory council of vacancies on the board of regents in a timely manner;

(3) Requires the candidate advisory council to submit to the governor names of candidates for a seat on the board of regents within 60 days following a vacancy;

(4) Clarifies the requirement for the candidate advisory council's submission of names of board of regents candidates to the governor; and
(5) Makes confidential all information required by the
candidate advisory council regarding board of regents
candidates.

SECTION 2. Section 26-11, Hawaii Revised Statutes, is
amended by amending subsection (a) to read as follows:
"(a) The University of Hawaii shall be headed by an
executive board to be known as the board of regents.
The board shall consist of fifteen members. At least one
member shall be a University of Hawaii student at the time of
the initial appointment. This member may be reappointed for one
additional term even though the member may no longer be a
student at the time of reappointment. The governor shall reduce
the terms of those initially appointed to each seat on the board
of regents to provide, as far as practicable, for the expiration
of three terms each year; provided that the term of the student
member shall not be reduced.

At least twelve members, except for the student member,
shall represent and reside in the specified geographic areas as
follows:

(1) Two members from the county of Hawaii;
(2) Two members from the county of Maui;
(3) One member from the county of Kauai; and
Seven members from the city and county of Honolulu.

The board shall have the power, in accordance with the Hawaii Constitution [of the State] and with law, to formulate policy and to exercise control over the university through its executive officer, the president of the university. The board shall have exclusive jurisdiction over the internal organization and management of the university."

SECTION 3. Section 304A-104, Hawaii Revised Statutes, is amended to read as follows:

"§304A-104 Regents; appointment; tenure; qualifications; meetings. (a) The affairs of the university shall be under the general management and control of the board of regents consisting of fifteen members who shall be appointed and may be removed by the governor. Except as otherwise provided by law, state officers shall be eligible for appointment and membership. The term of each member shall be five years, except as provided for the initial appointment in section 26-11; provided that the term of the student member shall be two years. Every member may serve beyond the expiration date of the member's term of appointment until the member's successor has been appointed by the governor and confirmed by the senate in accordance with article X, section 6 of the [state constitution] Hawaii.
Constitution. Members shall serve no more than two consecutive five-year terms; provided that the members who are initially appointed to terms of two years or less pursuant to section 26-11(a) may be reappointed to two ensuing five-year terms. If a member is to be appointed to a second term of five years, the senate shall consider the question of whether to reconfirm the member at least one hundred twenty days prior to the conclusion of a member's first five-year term; provided that if the senate is not in session within one hundred twenty days prior to the conclusion of the member's first five-year term, the member shall continue to serve until the senate convenes for the next regular session or the next special session for which the senate is authorized to consider the question of reconfirmation.

(b) At its first meeting after June 30, the board of regents shall elect a chairperson and vice-chairperson, who shall serve until adjournment of its first meeting after June 30 of the next year or thereafter until their successors are appointed. The board shall appoint a secretary, who shall not be a member of the board. The president of the university shall act as executive officer of the board. From May 1, 2007 and until such time that the board of regents has at least fourteen members, seven members of the board of regents shall constitute
a quorum to conduct business, and the concurrence of at least seven members of the board of regents shall be necessary to make any action of the board of regents valid; provided that upon filling at least fourteen of the fifteen board of regents seats required under subsection (a), a majority of the board of regents shall constitute a quorum to conduct business, and the concurrence of a majority of all the members to which the board of regents is entitled shall be necessary to make any action of the board of regents valid. The board shall meet at least ten times annually and, from time to time, may meet in each of the counties of Hawaii, Maui, and Kauai.

(c) The governor shall notify the regents candidate advisory council in writing within ten days of receiving notification that a member of the board of regents is resigning, has died, or is being removed by the governor.

(d) The members of the board of regents shall serve without pay but shall be entitled to their travel expenses within the [State] state when attending meetings of the board or when actually engaged in business relating to the work of the board."

SECTIon 4. Section 304A-104.5, Hawaii Revised Statutes, is amended to read as follows:

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$304A-104.5[—Candidate] Regents candidate advisory council for the board of regents of the University of Hawaii.

(a) There is established the regents candidate advisory council for the board of regents of the University of Hawaii to present to the governor pools of qualified candidates from which the members of the board of regents shall be nominated and, by and with the consent of the senate, appointed by the governor. The regents candidate advisory council shall establish the criteria for qualifying, screening, and presenting to the governor candidates for membership on the board of regents. The regents candidate advisory council shall be attached to the University of Hawaii for administrative purposes.

(b) Except as provided in subsection (c), within sixty days of convening its first meeting, the regents candidate advisory council shall present no fewer than two and no more than four qualified candidates to the governor for each vacant seat on the board of regents that has arisen due to resignation, death, or removal by the governor; provided that for all subsequent presentations to the governor, the regents candidate advisory council shall present no fewer than two and no more than four candidates for each seat on the board of regents to the governor within:

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(1) [Thirty] Sixty days of a vacancy that arises by
resignation, death, or removal by the governor; or
(2) One hundred twenty days prior to the expiration of a
term.

The regents candidate advisory council shall be deemed to have
fulfilled its obligation under this section upon presentation of
the names of the minimum number of candidates required to be
presented for each seat or seats on the board of regents.

(c) When there are multiple seats vacant within the same
county or within the at-large membership, the regents candidate
advisory council shall present candidates for seats on the board
of regents to the governor as follows:

(1) For two seats from the same county or two at-large
seats, no fewer than four and no more than six
candidates;
(2) For three seats from the same county, no fewer than
five and no more than eight candidates; and
(3) For more than three seats, the regents candidate
advisory council shall determine appropriate minimum
numbers of candidates, which shall provide for at
least three candidates for the final seat, and maximum
numbers of candidates.
(d) In making its presentations, the regents candidate advisory council shall:

(1) Develop a statement that includes the selection criteria to be applied and a description of the responsibilities and duties of a member of the board of regents and distribute this statement to potential candidates;

(2) Screen and qualify candidates for each position on the board of regents based on their background, experience, and potential for discharging the responsibilities of a member of the board of regents;

(3) Publicly advertise pending vacancies and actively solicit and accept applications from potential candidates;

(4) Develop and implement a fair, independent, and nonpartisan procedure for selecting candidates to serve on the board of regents; and

(5) Require each candidate to disclose any existing or anticipated contracts with the University of Hawaii or any existing or anticipated financial transactions with the University of Hawaii.
Upon submission of the names of candidates to the governor, [presentations of] the regents candidate advisory council shall [be made] make available the names of candidates to the public [by] through the University of Hawaii.

(e) For each board seat to be filled, the governor shall select one nominee from among the candidates submitted by the regents candidate advisory [council's presentations.] council.

(f) The regents candidate advisory council shall consist of seven members to be appointed without regard to section 26-34 as follows:

(1) One member shall be appointed by the president of the senate;

(2) One member shall be appointed by the speaker of the house of representatives;

(3) One member shall be appointed by the governor;

(4) One member shall be appointed by one of the co-chairs of the All Campus Council of Faculty Senate Chairs of the University of Hawaii;

(5) One member shall be appointed by the chairperson of the Executive Council of the University of Hawaii Student Caucus;
(6) One member shall be appointed by the chairperson of the Association of Emeritus Regents; and

(7) One member shall be appointed by the president of the University of Hawaii Alumni Association;

provided that members appointed under paragraphs (4) to (7) shall be selected from the general public and may include members of the constituencies represented; provided further that each appointee satisfies the requirements for appointment provided in this subsection, except that individuals who are or have served as members of the executive councils or boards for the organizations under paragraphs (4) and (5) within the last five years immediately preceding the establishment or a vacancy on the regents candidate advisory council for which the persons may be qualified to fill shall not be eligible to serve as members of the regents candidate advisory council.

The regents candidate advisory council shall be selected in a wholly nonpartisan manner. If any member has not been appointed within one hundred eighty days of [the] May 1, 2007, the sitting members on the regents candidate advisory council shall make an interim appointment to fill the vacant seat. The interim appointee shall satisfy the requirements for appointment provided in this subsection and shall serve until the time when
the appropriate appointing authority makes an appointment for
the vacant seat as provided in this subsection. Appointees to
the regents candidate advisory council shall have a general
understanding of the purposes of higher education, the mission
of the University of Hawai‘i system, and the responsibilities of
the board of regents. Appointees shall be individuals who are
widely viewed as having placed the broad public interest ahead
of special interests, having achieved a high level of prominence
in their respective professions, and being respected members of
the community.

(g) Members of the regents candidate advisory council
shall serve four-year terms; provided that the three members
initially appointed by the governor, the president of the
senate, and the speaker of the house of representatives shall
serve for terms of two years; provided further that terms for
appointments of the initial members of the regents candidate
advisory council shall be deemed to begin on July 1, 2007,
regardless of the actual date of appointment.

(h) If a vacancy occurs, a successor shall be appointed in
the same manner and subject to the same qualifications as the
person's predecessor. The person appointed to fill a vacancy
shall serve for the remainder of the term of the person's predecessor.

(i) The regents candidate advisory council shall operate in a wholly nonpartisan manner. No individual, while a member of the regents candidate advisory council, shall run for or hold any elected office under the United States or the State or any of its political subdivisions.

(j) The regents candidate advisory council shall convene its first meeting on or after thirty-one days from May 1, 2007; provided that, if thirty days after May 1, 2007, all the members to which the regents candidate advisory council is entitled have not yet been appointed, the regents candidate advisory council shall convene its first meeting upon the appointment of a majority of its members. The members of the regents candidate advisory council shall choose a chairperson from among themselves. A majority of all the members to which the regents candidate advisory council is entitled shall constitute a quorum to conduct business. The concurrence of a majority of all the members to which the regents candidate advisory council is entitled shall be necessary to make any action of the regents candidate advisory council valid. The regents candidate advisory council shall meet annually and at other times as
necessary. The regents candidate advisory council shall be exempt from part I of chapter 92.

(k) Members of the regents candidate advisory council shall serve without compensation but shall be reimbursed for expenses, including travel, board, and lodging expenses, necessary for the performance of their duties.

(l) Notwithstanding chapter 92F or any other law to the contrary, all information required by the regents candidate advisory council shall be confidential, including without limitation, all council information obtained, reviewed, or considered before and after council decisionmaking.

Confidential regents candidate advisory council information shall include documents, data, or other information that are not of public record, including without limitation, personal financial information; the names of applicants; applications and the personal, financial, and other information contained therein submitted by the applicants to the regents candidate advisory council; interviews; schedules; reports; studies; background checks; credit reports; surveys and reports prepared for or on the regents candidate advisory council's behalf; the results of any evaluations or assessments conducted by the regents candidate advisory council; the substance and details of any
discussions with regents candidate advisory council members; and

the substance and details of discussions and deliberations of

the regents candidate advisory council and any of its committees
during meetings."

SECTION 5. Statutory material to be repealed is bracketed
and stricken. New statutory material is underscored.

SECTION 6. This Act shall take effect upon its approval.