

DAVID Y. IGE
GOVERNOR



PANKAJ BHANOT
DIRECTOR

BRIDGET HOLTHUS
DEPUTY DIRECTOR

STATE OF HAWAII
DEPARTMENT OF HUMAN SERVICES
P. O. Box 339
Honolulu, Hawaii 96809-0339

February 23, 2017

TO: The Honorable Senator Jill N. Tokuda, Chair
Senate Committee on Ways and Means

FROM: Pankaj Bhanot, Director

SUBJECT: **SB964 SD1 – RELATING TO HOMELESSNESS**

Hearing: Thursday, February 23, 2017, 9:35 a.m.
Conference Room 211, State Capitol

DEPARTMENT'S POSITION: The Department of Human Services (DHS) supports this administration bill to address shelter requirements. This measure addresses concerns raised by homeless service providers that the requirement of Act 234, Session Laws of Hawaii (SLH) 2016, for partitioned sleeping areas in homeless shelters is resulting in a reduction of emergency shelter bed spaces.

PURPOSE: The purpose of the measure is to allow DHS the flexibility to determine the appropriate standard for partitioned space, based upon guidelines established by DHS and ensure that shelter beds are not lost to the requirements of Act 234, Session Laws of Hawaii 2016. In addition, the measure extends the effective date to give DHS time to implement the act. The Senate Committee on Human Services amended the measure by defecting the effective date and making technical changes.

Act 234, SLH 2016, established minimum standards for every homeless shelter to make shelters more amenable to homeless clients. Act 234, SLH 2016, also required that payments be based off of performance measures and audit requirements to ensure that the State is receiving the most value and the best services.

Giving DHS discretion and the flexibility to determine which shelters will or will not have partitions may prevent the unintended consequence of reducing the amount of bed space available to homeless people.

The extension of the effective date of the Act, will ensure that DHS will be able to work with the affected service providers to get appropriate feedback and draft administrative rules on new shelter standards that will benefit homeless individuals and families, service providers, and the State.

The Administration's proposed amendments to Act 234, SLH 2016, are part of a comprehensive framework to address homelessness, which seeks to transition homeless individuals and families into permanent housing as quickly as possible. The framework includes a focus on three primary leverage points – affordable housing, health and human services, and public safety. All three of these leverage points must be addressed to continue forward momentum in addressing the complex issue of homelessness.

Thank you for the opportunity to testify and provide comments on this measure.



EXECUTIVE CHAMBERS
HONOLULU

DAVID Y. IGE
GOVERNOR

February 23, 2017

TO: The Honorable Senator Jill N. Tokuda, Chair
Senate Committee on Ways and Means

FROM: Scott Morishige, MSW, Governor's Coordinator on Homelessness

SUBJECT: SB 964 SD1 – RELATING TO HOMELESS SHELTERS

Hearing: Thursday, February 23, 2017, 9:35 a.m.
Conference Room 211, State Capitol

POSITION: The Governor's Coordinator on Homelessness supports this Administration bill. The Coordinator notes this bill addresses concerns raised by homeless service providers that the requirement in Act 234, Session Laws of Hawaii (SLH) 2016, for partitioned sleeping areas in homeless shelters may result in a reduction of emergency shelter bed spaces.

PURPOSE: The purpose of the bill is to amend provisions of Act 234, SLH 2016, to provide emergency shelters with the flexibility to provide partitioned sleeping spaces for homeless persons or families based upon guidelines determined by the Department of Human Services (DHS). The bill also extends the effective date of Act 234, SLH 2016, section 6(b), by one year. The Senate Committee on Human Services amended the measure by defecting the effective date and making technical changes.

Act 234, SLH 2016, established minimum requirements for every homeless emergency shelter operated by a provider agency that is under contract with DHS. In an attempt to make the system of homeless shelters more cost effective and more appealing to families and individuals, the Act directed that payments be conditioned on performance measures and established audit provisions.

The Coordinator notes that providing the option to implement partitions will provide needed flexibility to emergency shelter providers. Without this flexibility, the requirement to mandate partitioned space may have the unintended consequence of adversely impacting bed space at certain shelters, especially those located on the neighbor islands. Emergency shelter bed space is especially limited on the neighbor islands, which have seen the largest percentage increase in unsheltered homeless persons according to the 2016 statewide homeless point in time count.

The amendment to provide flexibility in regard to partitioned bed space will also impact bed spaces for shelters partially funded by other departments, such as the Department of Health (DOH). For example, mental health group homes are sometimes funded as emergency shelters by both DOH and DHS. If partitioned spaces are mandated, rather than optional, this may adversely impact limited bed space in some mental health group homes.

The Coordinator further notes that additional time is needed for DHS to obtain feedback from homeless service providers prior to the formal adoption of administrative rules to implement new shelter standards required by Act 234, SLH 2016.

The Administration's proposed amendments to Act 234 are part of a comprehensive framework to address homelessness, which seeks to transition homeless individuals and families into permanent housing as quickly as possible. The framework includes a focus on three primary leverage points – affordable housing, health and human services, and public safety. All three of these leverage points must be addressed to continue forward momentum in addressing the complex issue of homelessness.

Thank you for the opportunity to testify on this bill.