## A BILL FOR AN ACT

RELATING TO THE STATE ETHICS COMMISSION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The purpose of this Act is to clarify and
2	modernize the way the state ethics commission provides advice
3	and conducts investigations pursuant to sections 84-31 and 97-6,
4	Hawaii Revised Statutes.
5	SECTION 2. Section 84-31, Hawaii Revised Statutes, is
6	amended by amending subsections (a) and (b) to read as follows:
7	"(a) The ethics commission shall have the following powers
8	and duties:
9	(1) It shall prescribe forms for the disclosures required
10	by article XIV of the Hawaii constitution and section
11	84-17 and the gifts disclosure statements required by
12	section 84-11.5 and shall establish orderly procedures
13	for implementing the requirements of those provisions;
14	(2) It shall provide advice upon the request of any person
15	as to whether the facts and circumstances of a
16	particular situation constitute or will constitute a
17	violation of the code of ethics or other laws or rules



1		administered and enforced by the commission, and
2		discuss ways to avoid an appearance of impropriety. A
3		person receiving advice from the commission may
4		request a written summary of that advice. The
5		commission shall treat all advice requests, responses,
6		and related materials as confidential. Written
7		summaries shall be confidential unless the recipient
8		waives confidentiality;
9	[ <del>-(2)</del> ]	(3) It shall render advisory opinions upon the
10		request of any legislator, employee, or delegate to
11		the constitutional convention, or person formerly
12		holding such office or employment as to whether the
13		facts and circumstances of a particular case
14		constitute or will constitute a violation of the code
15		of ethics. If no advisory opinion is rendered within
16		[ <del>thirty</del> ] <u>ninety</u> days after the request is filed with
17		the commission, it shall be deemed that an advisory
18		opinion was rendered and that the facts and
19		circumstances of that particular case do not
20		constitute a violation of the code of ethics. The
21		opinion rendered or deemed rendered, until amended or

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revoked, shall be binding on the commission in any 1 2 subsequent charges concerning the legislator, employee, or delegate to the constitutional 3 convention, or person formerly holding such office or 4 employment, who sought the opinion and acted in 5 6 reliance on it in good faith, unless material facts 7 were omitted or misstated by such persons in the request for an advisory opinion [+]. The commission 8 9 shall also render public general advisory opinions 10 concerning proper interpretation of the code of ethics 11 and other laws or rules administered and enforced by the commission, if it deems the opinion of sufficient 12 13 general interest and importance; 14 (4) It may initiate an investigation into alleged, 15 possible, or potential violations of this chapter and 16 other laws or rules administered and enforced by the 17 commission, on a confidential basis, having available 18 all of the powers herein provided, whether the 19 investigation is made based on a charge allegation, other information or indications, or as the commission 20 21 determines is in the public interest;

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1	[ <del>(3)</del> ]	(5) It shall initiate, receive, and consider charges
2		and other information, on a confidential basis,
3		concerning alleged [ <del>violation</del> ], possible, or potential
4		violations of this chapter $[\tau]$ and other laws or rules
5		administered and enforced by the commission, initiate
6		or make investigation, and hold hearings;
7	[ <del>-(4)</del> -]	(6) $[It]$ Upon adoption of a resolution defining the
8		scope and nature of the inquiry, supported by a vote
9		of three or more members of the commission, it may
10		subpoena witnesses, administer oaths, and take
11		testimony relating to matters before the commission
12		and require the production for examination of any
13		books or papers relative to any matter under
14		investigation or in question before the commission[ $ au$
15		Before the commission shall exercise any of the powers
16		authorized in this section with respect to any
17		investigation or hearings it shall by formal
18		resolution, supported by a vote of three or more
19		members of the commission, define the nature and scope
20		of_its_inquiry];

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1  $\left[\frac{(5)}{(7)}\right]$  (7) It may, from time to time adopt, amend, and repeal any rules, not inconsistent with this chapter, 2 3 that in the judgment of the commission seem 4 appropriate for the carrying out of this chapter and 5 for the efficient administration thereof, including 6 every matter or thing required to be done or which may 7 be done with the approval or consent or by order or under the direction or supervision of or as prescribed 8 9 by the commission. The rules, when adopted as 10 provided in chapter 91, shall have the force and 11 effect of law; 12  $\left[\frac{(6)}{(6)}\right]$  (8) It shall have jurisdiction for purposes of 13 investigation and taking appropriate action on 14 [alleged] possible violations of this chapter in all

proceedings commenced within six years of [an alleged] <u>a possible</u> violation of this chapter by a legislator or employee or former legislator or employee. A proceeding shall be deemed commenced by the filing of a charge with the commission or by the signing of a charge by three or more members of the commission. Nothing herein shall bar proceedings against a person

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who by fraud or other device, prevents discovery of a 1 violation of this chapter; 2 [<del>(7)</del>] (9) It shall distribute its publications without cost 3 4 to the public and shall initiate and maintain programs 5 with the purpose of educating the citizenry and all legislators, delegates to the constitutional 6 7 convention, and employees on matters of ethics in 8 government employment; and [(8)] (10) It shall administer any code of ethics adopted 9 10 by a state constitutional convention, subject to the 11 procedural requirements of this part and any rules 12 adopted thereunder. 13 (b) Charges concerning the violation of this chapter shall 14 be in writing, signed by the person making the charge under 15 oath, except that any charge initiated by the commission shall 16 be signed by three or more members of the commission. The 17 commission shall [notify in writing] issue written notice to 18 every person against whom a charge is received and afford the 19 person an opportunity to explain the conduct alleged to be in 20 violation of the chapter. The commission may investigate, after 21 compliance with this section, such charges and render an

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informal advisory opinion to the alleged violator. The 1 commission shall investigate all charges on a confidential 2 basis, having available all the powers herein provided, and 3 4 proceedings at this stage shall not be public. If the informal advisory opinion indicates a probable violation, the person 5 charged shall request a formal opinion or within a reasonable 6 7 time comply with the informal advisory opinion. If the person 8 charged fails to comply with such informal advisory opinion or 9 if a majority of the members of the commission determine that 10 there is probable cause for belief that a violation of this 11 chapter might have occurred, a copy of the charge and a further 12 statement of the alleged violation shall be personally served 13 upon the alleged violator. Service shall be made by personal 14 service upon the alleged violator wherever found or by registered or certified mail with a request for a return receipt 15 16 and marked deliver to addressee only. If after due diligence 17 service cannot be effected successfully in accordance with the 18 above, service may be made by publication if so ordered by the 19 circuit court of the circuit wherein the alleged violator last 20 resided. The state ethics commission shall submit to the 21 circuit court for its consideration in issuing its order to

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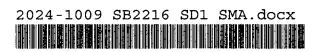
1 allow service by publication an affidavit setting forth facts based upon the personal knowledge of the affiant concerning the 2 methods, means, and attempts made to locate and effect service 3 4 by personal service or by registered or certified mail in 5 accordance with the above. Service by publication when ordered by the court shall be made by publication once a week for four 6 7 successive weeks of a notice in a newspaper of general circulation in the circuit of the alleged violator's last known 8 9 state address. The alleged violator shall have twenty days 10 after service thereof to respond in writing to the charge and 11 statement."

SECTION 3. Section 97-6, Hawaii Revised Statutes, is amended by amending subsections (a) and (b) to read as follows: "(a) The state ethics commission shall administer and implement this chapter, and shall have the following powers and duties:

17 (1) Initiate, receive, and consider charges <u>and other</u>
18 <u>information, on a confidential basis, concerning</u>
19 alleged, <u>possible</u>, or <u>potential</u> violations of this
20 chapter[7] <u>and other laws or rules administered and</u>
21 <u>enforced by the commission, and investigate or cause</u>



1		to be investigated on a confidential basis, the
2		activities of any person to determine whether the
3		person is in compliance with this chapter;
4	(2)	Prescribe forms for the <u>documentation</u> , statements, and
5		reports required by sections 97-2 and 97-3 and
6		establish orderly procedures for implementing the
7		requirements of those provisions;
8	(3)	Provide advice upon the request of any person as to
9		whether the facts and circumstances of a particular
10		situation constitute or will constitute a violation of
11		this chapter or other laws or rules administered and
12		enforced by the commission and discuss ways to avoid
13		an appearance of impropriety. A person receiving
14		advice from the commission may request a written
15		summary of that advice. The commission shall treat
16		all advice requests, responses, and related materials
17		as confidential. Written summaries shall be
18		confidential unless the recipient waives
19		confidentiality;
20	[ <del>(3)</del> ]	(4) Render advisory opinions upon the request of any
21		person subject to this chapter. If no advisory



opinion is rendered within [thirty] ninety days after 1 the request is filed with the commission, it shall be 2 3 deemed that an advisory opinion was rendered and that 4 the facts and circumstances of that particular case do not constitute a violation of this chapter. 5 The opinion rendered or deemed rendered, until amended or 6 revoked, shall be binding on the commission in any 7 subsequent charges concerning the person subject to 8 this chapter who sought the opinion and acted in 9 reliance on it in good faith, unless material facts 10 11 were omitted or misstated by the person in the request for an advisory opinion [+]. The commission shall also 12 13 render public general advisory opinions concerning 14 proper interpretations of the laws of this chapter and 15 other laws or rules administered and enforced by the commission, if it deems the opinion of sufficient 16 17 general interest and importance; [(4)] (5) Issue subpoenas, administer oaths, [and] require 18 19 the production for examination of any records or 20 papers relative to any matter under investigation or

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in question before the commission, and exercise those 1 powers conferred upon the commission by section 92-16; 2 [(5)] (6) Adopt, amend, and repeal rules, not inconsistent 3 4 with this chapter, as in the judgment of the commission seem appropriate for the carrying out of 5 this chapter and for the efficient administration of 6 this chapter, including every matter or thing required 7 8 to be done or which may be done with the approval or consent or by order or under the direction or 9 supervision of, or as prescribed by, the commission. 10 The rules, when adopted as provided in chapter 91, 11 12 shall have the force and effect of law; [and 13 (6) (7) Have jurisdiction for purposes of investigation 14 and taking appropriate action on [alleged] possible 15 violations of this chapter in all proceedings 16 commenced within [three] six years of [an alleged] a 17 possible violation of this chapter. A proceeding 18 shall be deemed commenced by the filing of a charge 19 with the commission or by the signing of a charge by three or more members of the commission. Nothing 20 21 shall bar proceedings against a person who by fraud or



1		other device prevents discovery of a violation of this
2		chapter [-] ; and
3	(8)	Distribute educational and advisory publications and
4		initiate, administer, and maintain training programs
5		for the purpose of training lobbyists on compliance
6		with state lobbying laws and applicable parts of the
7		code of ethics.
8	(b)	Charges concerning the violation of this chapter shall
9	be in wri	ting, signed by the person making the charge under
10	oath, exc	ept that any charge initiated by the commission shall
11	be signed	by three or more members of the commission. The
12	commissio	n shall [ <del>notify in writing</del> ] <u>issue written notice to</u>
13	every per	son against whom a charge is received and afford the
14	person an	opportunity to explain the conduct alleged to be in
15	violation	of the chapter. The commission may investigate, after
16	compliance	e with this section, [ <del>such</del> ] <u>the</u> charges and render an
17	informal	advisory opinion to the alleged violator. The
18	commissio	n shall investigate all charges on a confidential
19	basis, ha	ving available all the powers herein provided, and
20	proceedin	gs at this stage shall not be public. If the informal
21	advisory	opinion indicates a probable violation, the person

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1 charged shall request a formal opinion or within a reasonable 2 time comply with the informal advisory opinion. If the person 3 charged fails to comply with [such] the informal advisory opinion or if a majority of the members of the commission 4 5 determine that there is probable cause for belief that a 6 violation of this chapter might have occurred, a copy of the 7 charge and a further statement of the alleged violation shall be personally served upon the alleged violator. Service shall be 8 9 made by personal service upon the alleged violator wherever 10 found or by registered or certified mail with request for a 11 return receipt and marked deliver to addressee only. If after 12 due diligence service cannot be effected successfully in 13 accordance with the above, service may be made by publication if 14 so ordered by the circuit court of the circuit wherein the 15 alleged violator last resided. The commission shall submit to 16 the circuit court for its consideration in issuing its order to 17 allow service by publication an affidavit setting forth facts based upon the personal knowledge of the affiant concerning the 18 19 methods, means, and attempts made to locate and effect service 20 by personal service or by registered or certified mail in accordance with the above. Service by publication when ordered 21

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by the court shall be made by publication once a week for four successive weeks of a notice in a newspaper of general circulation in the circuit of the alleged violator's last known state address. The alleged violator shall have twenty days after service thereof to respond in writing to the charge and statement."

SECTION 4. Statutory material to be repealed is bracketed
8 and stricken. New statutory material is underscored.

9 SECTION 5. This Act shall take effect upon its approval.



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**Report Title:** SEC; State Ethics Commission Package; Advice; Investigations

#### Description:

Clarifies and modernizes the way the State Ethics Commission provides advice and conducts investigations. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

