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# A BILL FOR AN ACT

RELATING TO PUBLIC HEALTH.

**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1           SECTION 1. The legislature finds that federally qualified  
2 health centers comprise the best system of community-based  
3 primary care for people who are uninsured, underinsured, or  
4 medicaid recipients. However, over the years, the federally  
5 qualified health centers and rural health centers have  
6 experienced a tremendous increase in usage. Adding to the  
7 strain placed on these facilities are:

- 8           (1) The ever-evolving nature and complexity of the  
9           services provided;
- 10           (2) Inadequate procedures through which medicaid payment  
11           and changes in the scope of services provided are  
12           addressed; and
- 13           (3) The lack of adequate funding to pay for services for  
14           the uninsured.

15           The purpose of this Act is to ensure that the community  
16 health center system remains financially viable and stable in  
17 the face of the increasing needs of the population of uninsured  
18 and underinsured residents by creating a process whereby



1 community health centers and rural health centers will receive  
2 supplemental medicaid payments and seek modifications to their  
3 scope of services. This Act also provides an appropriation to  
4 adequately pay federally qualified community health centers for  
5 services for the uninsured.

6 SECTION 2. Chapter 346, Hawaii Revised Statutes, is  
7 amended by adding three new sections to be appropriately  
8 designated and to read as follows:

9 **"§346-A Federally qualified health centers and rural**  
10 **health centers; reconciliation of payments.** (a) Reconciliation  
11 of payments to a federally qualified health center or a rural  
12 health center shall be made by the following procedures:

13 (1) Reports for final settlement under this subsection  
14 shall be filed within one hundred fifty days following  
15 the end of a calendar year in which supplemental  
16 managed care entity payments are received from the  
17 department;

18 (2) All records that are necessary and appropriate to  
19 document the settlement claims in reports under this  
20 section shall be maintained and made available upon  
21 request to the department;



1       (3) The department shall review all reports for final  
2       settlement within one hundred twenty days of receipt.  
3       The review may include a sample review of financial  
4       and statistical records. Reports shall be deemed to  
5       have been reviewed and accepted by the department if  
6       not rejected in writing by the department within one  
7       hundred twenty days of their initial receipt dates.  
8       If a report is rejected, the department shall notify  
9       the federally qualified health center or rural health  
10       center no later than at the end of the one hundred  
11       twenty-day period, of its reasons for rejecting the  
12       report. The federally qualified health center or  
13       rural health center shall have ninety days to correct  
14       and resubmit the final settlement report. If no  
15       written rejection by the department is made within one  
16       hundred twenty days, the department shall proceed to  
17       finalize the reports within one hundred twenty days of  
18       their date of receipt to determine if a reimbursement  
19       is due to or payment due from the reporting federally  
20       qualified health center or rural health center. Upon  
21       conclusion of the review, and no later than two  
22       hundred ten days following initial receipt of the



1 report for final settlement, the department shall  
2 calculate a final reimbursement that is due to, or  
3 payment due from the reporting federally qualified  
4 health center or rural health center. The payment  
5 amount shall be calculated using the methodology  
6 described in this section. No later than at the end  
7 of the two hundred ten-day period, the department  
8 shall notify the reporting federally qualified health  
9 center or rural health center of the reimbursement due  
10 to, or payment due from the reporting federally  
11 qualified health center or rural health center, and  
12 where payment is due to the reporting federally  
13 qualified health center or rural health center, the  
14 department shall make full payment to the federally  
15 qualified health center or rural health center. The  
16 notice of program reimbursement shall include the  
17 department's calculation of the reimbursement due to,  
18 or payment due from the reporting federally qualified  
19 health center or rural health center. All notices of  
20 program reimbursement or payment due shall be issued  
21 by the department within one year from the initial  
22 report for final settlement's receipt date, or within



1 one year of the resubmission date of a corrected  
2 report for final settlement, whichever is later;

3 (4) A federally qualified health center or rural health  
4 center may appeal a decision made by the department  
5 under this subsection on the prospective payment  
6 system rate adjustment if the medicaid impact is  
7 \$10,000 or more, whereupon an opportunity for an  
8 administrative hearing under chapter 91 shall be  
9 afforded. Any person aggrieved by the final decision  
10 and order shall be entitled to judicial review in  
11 accordance with chapter 91 or may submit the matter to  
12 binding arbitration pursuant to chapter 658A.

13 Notwithstanding any provision to the contrary, for the  
14 purposes of this paragraph, "person aggrieved" shall  
15 include any federally qualified health center, rural  
16 health center, or agency that is a party to the  
17 contested case proceeding to be reviewed; and

18 (5) The department may develop a repayment plan to  
19 reconcile overpayment to a federally qualified health  
20 center or rural health center.

21 (b) An alternative supplemental managed care payment  
22 methodology other than the one set forth in this section may be



1 implemented as long as the alternative payment methodology is  
2 consented to in writing by each federally qualified health  
3 center or rural health center to which the methodology applies.

4 **§346-B Federally qualified health center or rural health**  
5 **center; adjustment for changes to scope of services.**

6 Prospective payment system rates may be adjusted for any  
7 adjustment in the scope of services furnished by a participating  
8 federally qualified health center or rural health center;  
9 provided that:

- 10 (1) The department is notified in writing of any changes  
11 to the scope of services and the reasons for those  
12 changes within sixty days of the effective date of  
13 such changes;
- 14 (2) Data, documentation, and schedules are submitted to  
15 the department that substantiate any changes in the  
16 scope of services and the related adjustment of  
17 reasonable costs following medicare principles of  
18 reimbursement;
- 19 (3) A projected adjusted rate is proposed that is approved  
20 by the department. The federally qualified health  
21 center or rural health center must propose a projected  
22 adjusted rate to which the department must agree. The



1 proposed projected adjusted rate shall be calculated  
2 on a consolidated basis, where the federally qualified  
3 health center or rural health center takes all costs  
4 for the facility which would bring in both the costs  
5 included in the base rate as well as the additional  
6 costs for the change, as long as the federally  
7 qualified health center or rural health center had  
8 filed its baseline cost report based on total  
9 consolidated costs. From this calculated rate, the  
10 department may disallow \_\_\_\_\_ per cent of the rate  
11 increase, to account for cost increases associated  
12 with normal inflation increase of costs included in  
13 the base rate. Within ninety days of its receipt of  
14 the projected adjusted rate, the department shall  
15 notify the federally qualified health center or rural  
16 health center of its approval or rejection of the  
17 projected adjusted rate. Upon approval by the  
18 department, the federally qualified health center or  
19 rural health center shall be paid the projected rate  
20 for the period from the effective date of the change  
21 in scope of services through the date that a rate is  
22 calculated based on the submittal of cost reports.



1 Cost reports shall be prepared in the same manner and  
 2 method as those submitted to establish the proposed  
 3 projected adjusted rate and shall cover the first two  
 4 full fiscal years that include the change in scope of  
 5 services. The department's decision on the  
 6 prospective payment system rate adjustment may be  
 7 appealed if the medicaid impact is \$10,000 or more,  
 8 whereupon an opportunity shall be afforded for an  
 9 administrative hearing under chapter 91. Any person  
 10 aggrieved by the final decision and order shall be  
 11 entitled to judicial review in accordance with chapter  
 12 91 or may submit the matter to binding arbitration  
 13 pursuant to chapter 658A. Notwithstanding any  
 14 provision to the contrary, for the purposes of this  
 15 paragraph, "person aggrieved" shall include any  
 16 federally qualified health center, rural health  
 17 center, or agency that is a party to the contested  
 18 case proceeding to be reviewed;

19 (4) Upon receipt of the cost reports for the first two  
 20 full fiscal years reflecting the change in scope of  
 21 services, the prospective payment system rate shall be



1 adjusted following a review by the fiscal agent of the  
2 cost reports and documentation;

3 (5) Adjustments shall be made for payments for the period  
4 from the effective date of the change in scope of  
5 services through the date of the final adjustment of  
6 the prospective payment system rate;

7 (6) For the purposes of this section, a change in scope of  
8 services provided by a federally qualified health  
9 center or rural health center means any of the  
10 following:

11 (A) The addition of a new service that is not  
12 incorporated in the baseline prospective payment  
13 system rate, or a deletion of a service that is  
14 incorporated in the baseline prospective payment  
15 system rate;

16 (B) A change in service resulting from amended  
17 regulatory requirements or rules;

18 (C) A change in service resulting from either  
19 remodeling or relocation;

20 (D) A change in types, intensity, duration, or amount  
21 of service resulting from a change in applicable  
22 technology and medical practice used;



- 1           (E) An increase in service intensity, duration, or  
2           amount of service resulting from changes in the  
3           types of patients served, including but not  
4           limited to populations with HIV, AIDS, or other  
5           chronic diseases, or homeless, elderly, migrant,  
6           or other special populations;
- 7           (F) A change in service resulting from a change in  
8           the provider mix of a federally qualified health  
9           center or a rural health center or one of its  
10           sites;
- 11           (G) Changes in operating costs due to capital  
12           expenditures associated with any modification of  
13           the scope of service described in this paragraph;
- 14           (H) Indirect medical education adjustments and any  
15           direct graduate medical education payment  
16           necessary to provide instrumental services to  
17           interns and residents that are associated with a  
18           modification of the scope of service described in  
19           this paragraph; or
- 20           (I) Any changes in the scope of a project approved by  
21           the federal Health Resources and Services



1           Administration where the change affects a covered  
2           service;

3       (7) A federally qualified health center or rural health  
4       center may submit a request for prospective payment  
5       system rate adjustment for a change to its scope of  
6       services once per calendar year based on a projected  
7       adjusted rate; and

8       (8) All references in this subsection to "fiscal year"  
9       shall be construed to be references to the fiscal year  
10       of the individual federally qualified health center or  
11       rural health center, as the case may be.

12       **§346-C Federally qualified health center or rural health**  
13 **center visit.** Services eligible for prospective payment system  
14 reimbursement include:

15       (1) Services that are:

16       (A) Ambulatory, including evaluation and management  
17       services when furnished to a patient at a  
18       federally qualified health center site, hospital,  
19       long-term care facility, the patient's residence,  
20       or at another institutional or off-site setting;  
21       and



1           (B) Within the scope of services provided by the  
2           State under its fee-for-service medicaid program  
3           and its health QUEST program, on and after August  
4           1994;

5           (2) A "visit" which for the purposes of this section shall  
6           mean any of the following:

7           (A) A face-to-face encounter between a federally  
8           qualified health center or rural health center  
9           patient and a health professional. For purposes  
10           of this subparagraph: "health professional"  
11           means a physician, physician assistant, advanced  
12           practice registered nurse or nurse practitioner,  
13           certified nurse midwife, clinical psychologist,  
14           licensed clinical social worker, or visiting  
15           nurse. "Physician" has a meaning consistent with  
16           title 42 Code of Federal Regulations section  
17           405.2401, or its successor, and includes the  
18           following:

19           (i) Physician or osteopath licensed under  
20           chapter 453 or 460 respectively, to practice  
21           medicine and surgery;

22           (ii) A podiatrist licensed under chapter 463E;



- 1           (iii) An optometrist licensed under chapter 459;
- 2           (iv) A chiropractor licensed under chapter 442;
- 3           (v) A dentist licensed under chapter 448; or
- 4           (vi) A dental hygienist licensed under chapter
- 5                   447;

6           (B) Preventive services, mental health services, home  
7           health services, family planning services,  
8           prenatal and postnatal care services, (but  
9           excluding delivery services which shall be  
10           reimbursed separately from and in addition to the  
11           prospective payment system reimbursement for  
12           prenatal and postnatal care services) respiratory  
13           care services, home pharmacy services, and early  
14           periodic screening, diagnosis, and treatment  
15           services, when provided by a licensed or  
16           qualified health professional who is an employee  
17           of, or a contractor to the federally qualified  
18           health center or rural health center pursuant to  
19           rules adopted by the department; or

20           (C) Adult day health care services, when these adult  
21           day health care services are provided pursuant to  
22           rules adopted by the department and when at least



1                   four or more hours of adult day health care  
 2                   services per day are provided; and  
 3       (3) Contacts with one or more health professionals and  
 4           multiple contacts with the same health professional  
 5           that take place on the same day and at a single  
 6           location constitute a single encounter, except when  
 7           one of the following conditions exists:

8           (A) After the first encounter, the patient suffers  
 9           illness or injury requiring additional diagnosis  
 10           or treatment; or

11           (B) The patient has one or more visits for other  
 12           services such as dental, behavioral health, or  
 13           optometry. Medicaid shall pay for a maximum of  
 14           one visit per day for each of these services in  
 15           addition to one medical visit."

16       SECTION 3. (a) Notwithstanding any laws to the contrary,  
 17 reports for final settlement under section 346-A, Hawaii Revised  
 18 Statutes, for each calendar year shall be filed within one  
 19 hundred fifty days from the date the department of human  
 20 services adopts forms and issues written instructions for  
 21 requesting a settlement under that section.



1 (b) All payments owed by the department of human services  
2 shall be made within two hundred ten days from the department's  
3 initial receipt of the report for final settlement as specified  
4 in the section 2 of this Act; provided that the department of  
5 human services shall not be required to reimburse services that  
6 do not qualify for medicare matching funds or reimbursement.

7 SECTION 4. A federally qualified health center or rural  
8 health center shall submit a prospective payment system rate  
9 adjustment request under section 346-B, Hawaii Revised Statutes,  
10 within one hundred fifty days of the beginning of the calendar  
11 year occurring after the department of human services first  
12 adopts forms and issues written instructions for applying for a  
13 prospective payment system rate adjustment under section 346-B,  
14 Hawaii Revised Statutes, if, during the prior fiscal year, the  
15 federally qualified health center or rural health center  
16 experienced a decrease in the scope of services; provided that  
17 the federally qualified health center or rural health center  
18 either knew or should have known it would result in a  
19 significantly lower per visit rate. As used in this paragraph,  
20 "significantly lower" means an average rate decrease in excess  
21 of 1.75 per cent.



1           Notwithstanding any law to the contrary, the first two full  
 2 fiscal years' cost reports shall be deemed to have been  
 3 submitted in a timely manner if filed within one hundred fifty  
 4 days after the department of human services adopts forms and  
 5 issues written instructions for applying for a prospective  
 6 payment system rate adjustment for changes to scope of service  
 7 under section 346-B, Hawaii Revised Statutes.

8           SECTION 5. The department of health shall provide  
 9 resources to nonprofit, community-based health care providers  
 10 for direct medical care for the uninsured, including:

- 11           (1) Primary medical;
- 12           (2) Dental;
- 13           (3) Behavioral health care; and
- 14           (4) Ancillary services, including:
  - 15               (A) Education;
  - 16               (B) Follow-up;
  - 17               (C) Outreach; and
  - 18               (D) Pharmacy services.

19 Distribution of funds may be on a "per visit" basis, taking into  
 20 consideration need on all islands.

21           SECTION 6. There is appropriated out of the general  
 22 revenues of the State of Hawaii the sum of \$                   , or so



1 much thereof as may be necessary for fiscal year 2007-2008, to  
2 the department of health for direct medical care to the  
3 uninsured.

4 The sum appropriated shall be expended by the department of  
5 health for the purposes of this Act.

6 SECTION 7. In codifying the new sections added by section  
7 2 of this Act, the revisor of statutes shall substitute  
8 appropriate section numbers for the letters used in designating  
9 the new sections in this Act.

10 SECTION 8. New statutory material is underscored.

11 SECTION 9. This Act shall take effect on July 1, 2020.



**REPORT Title:**

Public Health; Federally Qualified Health Centers

**Description:**

Ensures the community health care system remains financially viable in the face of population growth, uninsured, and underinsured. (SD2)

